

# PAPURAU ATODOL

Pwyllgor PWYLLGOR CRAFFU PLANT A PHOBL IFANC

Dyddiad ac amser y cyfarfod

DYDD MAWRTH, 15 IONAWR 2019, 4.30 PM

Lleoliad YSTAFELL BWYLLGORA 4 - NEUADD Y SIR

Aelodaeth Cynghorydd Bridgeman (Cadeirydd)

YCynghorwyr De'Ath, Philippa Hill-John, Joyce, Morgan, Phillips, Taylor,

a/ac Singh

Patricia Arlotte (Cynrychiolydd Gatholig Rufeinig), Carol Cobert

(Cynrychiolydd yr Eglwys yng Nghymru), Rebecca Crump

(Cynrychiolydd Rhiant-Lywodraethwr), a/ac Karen Dell'Armi (Cynrychiolydd

Rhiant-Lywodraethwr)

Y papurau canlynol wedi'i farcio ' i ddilyn' ar yr agenda a ddosbarthwyd yn flaenorol

8 Cynllun Trefniadaeth Ysgolion y G21 (Band B) – Ysgol uwchradd Fitzalan newydd. (*Tudalennau 3 - 124*)

Adroddiadau ac Atodiadau

#### **Davina Fiore**

Cyfarwyddwr Llywodraethu a Gwasanaethau Cyfreithiol

Dyddiadd: Dydd Mercher, 9 Ionawr 2019

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# CYNGOR CAERDYDD CARDIFF COUNCIL

#### **CHILDREN & YOUNG PEOPLE SCRUTINY COMMITTEE**

15 January 2019

SOP 21st Century (Band B) – Replacement Fitzalan High School : Pre-Decision Scrutiny

# **Purpose of Report**

- To provide Members with the opportunity to carry out pre-decision scrutiny of the report to Cabinet, attached at **Appendix A**, prior to its consideration by the Cabinet at its meeting on the 24 January 2019.
- 2. The report informs the Cabinet of responses received following a public engagement exercise on a proposals for a new build Fitzalan High School and to seek Cabinet approval for the implementation of the proposals.
- 3. The proposed replacement Fitzalan High School would provide state-of-the-art educational facilities in a brand new school from September 2022. Pupils would have access to the best quality learning environment to support and enhance teaching and learning. Improved new sports facilities such as a new swimming pool, multi-use games areas (MUGA) and access to 3G rugby and football pitches would be provided and these facilities would be available for use by the whole community. There would still be access to existing sporting facilities. The new school would have the same capacity as it does now (1500 places for learners aged 11 to 16 plus sixth form provision.

#### **Background**

4. At its meeting on 14 December 2017, the Cabinet approved the prioritised scheme under Band B of the Cardiff's Band B 21st Century Schools Programme. The Band B Programme seeks to address the most acute sufficiency and condition issues in Cardiff. The report states that "It is

Tudalen 3

proposed that Fitzalan High School is rebuilt as a new 11-18 high school, with ten forms of entry (10FE). This will address the "D" condition categorisation and "D" categorised sufficiency issues in the local area.

5. Statutory procedures are usually necessary to make significant changes to school. The School Organisation Code sets out a number of regulated alterations which must not be carried out unless the relevant local authority/governing body have complied with the requirements of the Code. Whilst Fitzalan High School is proposed to have new build accommodation, the capacity of the school is not being increased, there is not change to the age range of the school, the medium of instruction in not being changed and the new site is within one mile of the exiting school site therefore the proposal is not subject to these procedures.

#### Issues highlighted in the report to Cabinet

- 6. The report explains in detail a number of factors that have been taken into account in identifying the need for the report, namely:
  - Condition and suitability (paragraph 4 − 9)
  - Sufficiency of school places (paragraph 10 -11)
  - Summary forecast of recent and forecast demand for places at entry to secondary education City Wide (paragraph 12 – 17)
  - Fitzalan High School Catchment Area (paragraph 18-28)
  - The proposed new school (paragraph 29-35)
  - Public Engagement (paragraph 36 38)
  - Responses received regarding the proposal during the consultation period (paragraph 39 – 78)
  - New Build Specification, Procurement and Design (paragraph 79 85)
  - Admissions and Catchment Areas (paragraph 87-89)
  - Partnerships (paragraph 90-94)
  - Impact of the proposal on the Welsh Language (paragraph 95-101)
  - Learner travel arrangements (paragraph 102-104)
  - Community impact (paragraph 105-109)
  - Wellbeing of future generations (paragraph 110-112)

7. The report to Cabinet includes a number of appendices which are also attached, namely:

Appendix 1: Cabinet Report, 14 December 2017

Appendix 2: Cabinet Report, 13 December 2018

Appendix 3: Engagement materials

Appendix 4: Engagement letter

Appendix 5: Record of drop in sessions

Appendix 6: Presentation to pupils

Appendix 7: Record of meeting with Fitzalan High School, School Council

Appendix 8: Pupil feedback

Appendix 9: Equality Impact Assessment

#### 8. Recommendations

The Cabinet is recommended to:

- Note the responses received during the public engagement exercise on the proposal to provide a new build school for Fitzalan High School.
- Delegate authority to the Director of Education & Lifelong Learning
   (in consultation with the Cabinet Members for Education & Skills
   and Corporate Services & Performance, the Director of
   Governance amd Legal Services, and the Corporate Director for
   Resources) to determine all aspects of the procurement process
   (including for the avoidance of doubt development of all
   procurement documentation and selection and award criteria,
   commencement of procurement through to award of contracts) for
   the new build school.

#### **Scope of Scrutiny**

9. The scope of this scrutiny is for Members to consider and provide comments on the draft report to Cabinet.

### **Way Forward**

- 10. Councillor Sarah Merry (Deputy Leader and Cabinet Member for Education Employment, Skills), Nick Batchelar (Director of Education and Lifelong Learning), and Michele Duddridge-Hossain (Operational Manager – Planning and Provision) will present the report to the Committee, and be available to answer any questions Members may have.
- 11. This report will also enable Members to provide any comments, concerns or recommendations to the Cabinet Member prior to its consideration by Cabinet.

#### **Legal Implications**

12. The Scrutiny Committee is empowered to enquire, consider, review and recommend but not to make policy decisions. As the recommendations in this report are to consider and review matters there are no direct legal implications. However, legal implications may arise if and when the matters under review are implemented with or without any modifications. Any report with recommendations for decision that goes to Cabinet/Council will set out any legal implications arising from those recommendations. All decisions taken by or on behalf of the Council must (a) be within the legal powers of the Council; (b) comply with any procedural requirement imposed by law; (c) be within the powers of the body or person exercising powers on behalf of the Council; (d) be undertaken in accordance with the procedural requirements imposed by the Council e.g. Scrutiny Procedure Rules; (e) be fully and properly informed; (f) be properly motivated; (g) be taken having regard to the Council's fiduciary duty to its taxpayers; and (h) be reasonable and proper in all the circumstances.

#### **Financial Implications**

13. There are no direct financial implications arising from this report. However, financial implications may arise if and when the matters under review are implemented with or without any modifications.

# **RECOMMENDATIONS**

The Committee is recommended to:

- a) Review and assess the information contained in the draft Cabinet Report, attached at Appendix A, together with any information provided at the meeting
- b) Provide any recommendations, comments or advice to the Cabinet Member and / or Director of Education and Lifelong Learning prior to the report's consideration by Cabinet.

Davina Fiore
Director of Governance and Legal Services
11 January 2019



# THIS REPORT MUST BE ACCOMPANIED BY THE REPORT AUTHORISATION FORM 4.C.214

# CITY OF CARDIFF COUNCIL CYNGOR DINAS CAERDYDD

**CABINET MEETING: 24 January 2019** 

21<sup>ST</sup> CENTURY SCHOOLS, Band B: Replacement Fitzalan High School

#### REPORT OF DIRECTOR

**AGENDA ITEM:** 

#### PORTFOLIO:

# Reason for this Report

- 1. This report is:
  - to inform the Cabinet of responses received following a public engagement exercise on a proposal for a new build Fitzalan High School.
  - to seek Cabinet approval for implementation of the proposal.

# Background

- 1. At its meeting on 14 December 2017, the Cabinet approved the prioritised scheme under Band B of the Cardiff's Band B 21st Century Schools Programme.
- 2. The Band B Programme seeks to address the most acute sufficiency and condition issues in Cardiff.
- 3. A copy of the 14 December 2017 Cabinet Report is included at Appendix 1.

#### Issues

# **Condition & Suitability**

4. Cardiff has a very large education estate, with over 127 school properties. Many sites comprise of multiple blocks, constructed during different decades. A large number of primary, secondary and special schools are in a poor state of repair.

- 5. Approximately £17m, or 14%, of maintenance and condition issues of the estate have been addressed through Band A of the 21st Century Schools investment programme. There has been significant investment in the construction of two new high schools in the East and West of the City, new primary school provision and suitability works undertaken in primary schools.
- 6. This nonetheless leaves a significant maintenance backlog of approximately £68m, of which circa £8m is Equality Act 2010 compliance. The Local Authority's current spend on school asset renewal has been circa £4.7m per annum. In 2018-2019, the Council allocated an additional £25 million of funding over the next 5 years to the school's asset renewal budget. This resource is allocated on a priority basis and is predominantly limited to keeping properties safe and watertight.
- 7. As part of the prioritisation of schools within the Band B programme, all properties across the school estate were given a rating from A to D (with D being the worst category) for the following issues:
  - · Sufficiency of places available;
  - Condition of the school buildings;
  - Suitability of the environment for teaching.
- 8. Fitzalan High School is rated as a "D" category, which means the buildings are life-expired. Significant maintenance issues, including mechanical and electrical, fire safety compliance and roofing repairs have had to be addressed, however the school buildings whilst compliant remain in a poor condition throughout.
- 9. The Welsh Government is committed to removing all "D" condition schools from Wales. As a result, Fitzalan High School is automatically prioritised for investment under Band B.

# Sufficiency of school places

- 10. When considering likely demand for places across the area, a number of factors have been used to inform projections and forecasts, including:
  - Recent and historic numbers on roll taken from verified PLASC (Pupil Level Annual Census) for Cardiff schools;
  - Recent and historic populations known to be living in each area utilising NHS data;
  - Recent and historic numbers and percentages of children attending English-medium and Welsh-medium community and faith places in Cardiff;
  - Recent and historic numbers and percentages of children transferring from primary schools in Cardiff to secondary schools elsewhere.

- 11. Forecasts have been prepared based on:
  - Current residential populations;
  - Likely child populations from the future residential developments currently in construction and proposed;
  - Likely demand, if parental take-up patterns were to remain consistent with the most recent years, applying these trends to the relevant populations in future years;
  - Likely demand if parental take-up patterns at entry to secondary schools were consistent with the type of primary school (English-medium community, Welsh-medium community or Faith) attended, applying this information to the relevant populations in future years.

# Summary forecasts of recent and forecast demand for places at entry to secondary education

#### City-wide

- 12. The five secondary schools included in Cardiff's Band B 21<sup>st</sup> Century schools programme, including Fitzalan High School are proposed to expand from a combined capacity of c35.5 forms of entry to c44 forms of entry. These proposals take account of the projected increasing demand for places in a number of areas of Cardiff.
- 13. Cardiff's expected level of growth in this period, in existing communities, is significant.
- 14. As detailed in the Cabinet Report of 13 December 2018 (attached as Appendix 2), the city-wide forecast demand for places at entry to secondary education from existing housing will increase by approximately 200 children per year group within the Band B investment period.
- 15. Dwelling completions in Cardiff have averaged 733 per year in the past 5 years and this level of growth is expected to continue. Whilst much of Cardiff's future growth will be in new communities on greenfield developments, with new schools proposed, housing completions on brownfield land have exceeded completions on greenfield land for nineteen consecutive years.
- 16. The 2018 landbank for housing in Cardiff numbers 26,203 dwellings, including 10289 on Brownfield sites. Approximately 4,300 additional dwellings in Butetown, 1,600 in Grangetown, 750 in Canton and 600 in Llandaff have planning permission or are on sites allocated in the LDP. Each of these communities lie within the catchment areas of the schools included within the Band B programme.
- 17. It is evident that, separate to pupil forecasts based on existing housing, additional secondary school places will be required to accommodate children from new housing developments in the catchment areas of existing schools.

#### Fitzalan High School catchment area

- 18. The recent take-up of primary school places by pupils resident within the existing Fitzalan High School catchment area has averaged 700 pupils per year group, and has fluctuated between 647 and 733 pupils, in the period 2012-2018.
- 19. The Fitzalan High School catchment area is an area of high 'pupil mobility'. Many school age children move into or out of the area each year. This makes it difficult to accurately project the number of pupils promoting from one year group to the next.
- 20. There is a significant difference in the number of pupils in Year 6 cohorts and in the following year's Year 7 cohorts in the Fitzalan High School catchment area, i.e. some children resident in the area do not attend community or faith schools in Cardiff when they leave primary education.
- 21. In recent years, approximately 65 pupils per year group, who are resident within the Fitzalan High School catchment area, have taken up places at schools in the Vale of Glamorgan. It is unlikely that similar numbers of pupils would be successful in gaining a place in future years as the demand for places within this area is also increasing.
- 22. In recent years an increasing number of pupils have, at the end of primary education, opted for alternatives to the above school provision including private education.
- 23. Proposals to replace the existing Fitzalan High School with a new ten form entry school in the Band B 21<sup>st</sup> Century Schools programme period would be expected to have a positive impact on parental preferences within its existing catchment area.
- 24. Taking these factors into account it would be prudent to plan to provide sufficient secondary school places for all pupils who are resident in the Fitzalan High School catchment area and who are also enrolled in English-medium primary schools in Cardiff, to promote to English-medium community or faith schools in Cardiff.
- 25. Forecasts indicate that approximately 540-555 English-medium secondary school places will be needed to serve the current pupils in the Fitzalan High School catchment area. Approximately 110 places would be taken up within faith schools by pupils resident in the area, and 430 445 pupils would require up places within an English-medium community secondary schools in Cardiff.
- 26. There are a number of planned housing developments within the Fitzalan High School catchment area, including those with outline or full planning permission which would increase the pupil population:
  - International Sports Village, Grangetown
  - Prospect Place, Grangetown
  - Ely Mill (former Arjo Wiggins site), Canton

- Clive Lane Embankment
- West of Dumballs Road, Butetown
- Bessemer Fruit Market, Grangetown
- Gas Works site, Ferry Road, Grangetown
- Porth Teigr (Roath Basin), Butetown
- 27. It is therefore evident that, in order to meet the forecast demand in the Fitzalan catchment area for places in English-medium community secondary schools, some places must continue to be provided in other schools serving the south and central parts of Cardiff including, but not limited to, Cantonian High School, Cathays High School and Willows High School. The additional capacity proposed within these neighbouring schools would continue to ensure sufficiency of places for children in these catchment areas.
- 28. In the context of the proposed redevelopment of the five secondary schools within the Band B 21<sup>st</sup> Century Schools Programme, consideration will need to be given to how to better balance the demand for places across the combined area that the schools serve.

#### The proposed new school

- 29. The proposed replacement Fitzalan High School would provide high quality educational facilities in a brand new school from September 2022. Pupils would have access to the best quality learning environment to support and enhance teaching and learning.
- 30. Improved new sports facilities including a new swimming pool, multi-use games areas (MUGA) and access to 3G rugby and football pitches would be provided and these facilities would be available for use by the whole community. There would still be access to existing sporting facilities.
- 31. The new school would have the same capacity as it does now (1500 places for learners aged 11 to 16 plus sixth form provision.
- 32. The new school would be located on Leckwith Road. Canton.
- 33. The main entrance to the school would face Cardiff Athletics Stadium with additional pedestrian access points on Lawrenny Avenue to support school transport and active travel arrangements.
- 34. Pupils would remain at the existing Fitzalan High School site on Lawrenny Avenue until the new school build is complete to minimise the potential for disruption.
- 35. The proposal provides:
  - a permanent solution to the educational and business needs;
  - represents good value-for-money by addressing longer-term condition issues:
  - sustainable, local facilities designed to achieve a high quality effective educational environment;

- facilities aligned with strategic aims of the authority;
- facilities which are energy efficient, mitigating running costs and detrimental environmental impact;
- a solution to the need for temporary accommodation, although existing on site provision will need to be maintained (revenue cost to CCC)

# **Public Engagement**

- 36. The engagement period ran from 12 November to 10 December 2018.
- 37. The process involved:
  - Publication of information on the indicative plans for the new school building including site layout and artists impression of the main school building and sporting facilities on the Council website (a copy of the engagement materials can be seen at Appendix 3);
  - Publication of a letter setting out details of the proposal which was distributed to parents of children currently at Fitzalan High School and at primary schools within the Fitzalan High School cluster. (5,300) and other stakeholders (a copy of the letter can be seen at Appendix 4);
  - Meetings with Staff and Governors at Fitzalan High School;
  - A drop-in session for local members at which officers were available to answer questions;
  - Drop-in sessions at the Canton Library, Grangetown Hub and Butetown Hub where officers were available to answer questions (notes from the drop in sessions can be seen at Appendix 5);
  - Presentations to Years 7, 8 and 9 at Fitzalan High School following which Tutor Groups provided feedback on the proposal (see Appendix 6).
  - A meeting with the Fitzalan High School, School Council to discuss the proposal (notes from the meeting can be seen at Appendix 7).
- 38. The views expressed at Council organised meetings, and on paper or electronically through the appropriate channels, have been recorded.

# Responses received regarding the proposal during the consultation period

- 39. The majority view expressed during the engagement period was support for the proposed new build school enabling the school to build on existing progress and standards. There were however a number of concerns raised around the siting of the school building, access to the new site, the future use of the existing Fitzalan High School site and on-site logistics.
- 40. The points of view received as part of the consultation are set out in *italics* below. The Council's response to each point can be seen underneath, under the heading 'Appraisal of views expressed'.

#### Fitzalan High School Governing Body

41. The Fitzalan Governing Body is extremely pleased that our staff and pupils will benefit from a New Build. It will help us to continue our improvement journey and ensure that Fitzalan is a beacon of excellence for the South Cardiff community. We hope that the new build will provide us with the space and flexibility to continue to meet the specific needs of all our pupils. Also, for Fitzalan to continue to be a 'Learning Organisation' so that staff from our school and across South Wales receive the CPD and training they need to be excellent practitioners.

# Appraisal of views expressed

42. The Council welcomes the Governing Body's support for the proposed new build school.

# Assistant Headteacher Fitzalan High School

43. We are incredibly excited at the prospect of a new Fitzalan being developed across from our existing facility. We hope that this new school will provide an inspirational environment for our pupils for generations to come. It has been great to already witness the enthusiasm and positivity that the announcement has created and seeing the pupils already engage with the process has been fantastic. Involving both staff and pupils with the vision for the new school has further created a sense of belonging and an absolute commitment to getting it right! We are very much looking forward to the journey and to continue working with and further developing our excellent relationship with our project team in order to bring our aspirational vision to reality! The future for Fitzalan is very bright.

# Appraisal of views expressed

44. The Council welcomes the Assistant Headteacher's support for the proposed new build school.

#### Fitzalan High School PE Department

- 45. The PE Department are excited to see the plans for the school, particularly the proposed sports facilities which will allow for the development of provision and outcomes and very much look forward to seeing the project come to fruition.
- 46. They would like to see the sport facilities being built at the front of the site facing the retail park as this would provide an opportunity for people to see an inspirational community use facility with a focus on health and wellbeing. Parking facilities, community access and security would also be easy to manage at the front of the site with the opportunity for a pool and a maximum two storey sports complex in the front area offsetting any visual impact on the residents backing on to the site. The proximity of the sports indoor areas to the 3G pitches and MUGAs would also allay some of the pupil concerns about accessing the facilities for lessons.

# Appraisal of views expressed

- 47. The Council welcomes the support of the Fitzalan High School Department for the proposed new school build.
- 48. The information provided during the public engagement was indicative and any final site layout/design taken forward would be developed in partnership with the school (Governing Body, staff and pupils) and other stakeholder and subject to planning processes and requirements.

# Fitzalan High School Learning Support Staff

49. Officers met with members of Fitzalan High School Learning Support Staff who expressed support for the proposal. There were a number of queries regarding facilities for children with additional needs, particularly those with a visual impairment or mobility issues.

# Appraisal of views expressed

- 50. The Council welcomes the support of Fitzlan High School Learning Support Staff.
- 51. Consideration will be given to pupils with Additional Learning Needs (ALN) and any disabilities, the school workforce, the community and out of school activity. Furthermore, potential for a specific area for access and inclusion activity in addition to ALN provision and smaller / break out space for withdrawal activity will be factored into the design.

#### Siting of new school build

52. The proposed siting of the new school build is a cause of concern to a number of residents on Lawrenny Avenue who are concerned about noise levels, loss of privacy, light pollution and the potential for a negative impact on house prices.

# Appraisal of views expressed

- 53. The concerns expressed by residents are noted.
- 54. See paragraph 48.

#### Access to the new school site

55. The current school site can be accessed via Broad Street and Lawrenny Avenue and continued pedestrian/cycling access from Broad Street is seen as necessary as part of encouraging active travel.

#### Appraisal of views expressed

56. See paragraph 48.

57. Access to the site will be a key consideration, with the maintenance of pedestrian access to the new school site from Broad Street being prioritised.

# The future use of the existing Fitzalan High School site

58. The transfer of the existing Fitzalan High School site for use as public open space was seen as positive future use of the site once vacated.

#### Appraisal of views expressed

59. The future use of the existing High School site will be subject to further consideration, taking account of the views of a range of stakeholders.

### Timing of new school build

60. Disappointment that the new school build would not be delivered before 2022 and concerns that there is no further slippage in the timescale.

#### Appraisal of views expressed

- 61. A draft project programme has been prepared and assessed by internal teams and external consultants who agree that the programme and proposed timescales are achievable at this stage.
- 62. This is subject to implementation of the proposal being agreed and, progressed in line with the required procurement processes.

#### **Traffic**

63. There were concerns that current issues with traffic flow in the surrounding area could be made worse if the school was to be located on the corner of Leckwith Road and Lawrenny Avenue.

#### Appraisal of views expressed

- 64. In line with the Council's commitment to active travel, safe routes to school will be assessed and improvements identified as part of the development. The main vehicle access to the site for Staff and deliveries will be off the existing Leckwith Road/Athletics Stadium signalised cross-road junction, with additional pedestrian and cycle access points from various locations around the site and from Lawrenny Avenue. Access points will be designed to be attractive to pedestrians and cyclists. It is envisaged that the existing school bus provision will be maintained.
- 65. A School Travel Plan and Transport Assessment detailing the highway improvements will be completed as part of the planning application process.

#### Pupil engagement

- 66. Following presentations to the Years 7, 8 and 9 year groups at Fitzalan High School, the pupils worked in Tutor Groups to identify aspects of the proposal which they were excited about and any causes for concern (details can be seen at Appendix 8).
- 67. Officers also met with the Fitzalan High School, School Council to discuss the proposal (notes of the meeting can be seen at Appendix 7).
- 68. The response from the pupils was positive, with the provision of new sports facilities, new technologies and new classroom and learning spaces welcomed overall. However, there were some concerns that the new sports facilities would take up more space and that there could be less valuable open-access outside space.
- 69. Access to a varied and affordable food options is very important to the pupils with a number of suggestion put forward.
- 70. The provision of sufficient and suitable toilets is an issue for pupils with some concerns being expressed around unisex toilets, cleanliness, and the number and distribution of toilets across the school site.
- 71. A number of pupils would like to see improved access to prayer space/prayer rooms.
- 72. Access to the site is a concern for pupils, with concerns expressed around the potential for longer journeys, safety at pedestrian crossing, and anxieties over traffic.
- 73. Pupils were concerned that the layout of the site may result in them being late for classes, as additional time may be needed to get around the site.

# Appraisal of views expressed

- 74. The Council welcome the support of pupils for the proposed new build school.
- 75. See paragraph 48.

#### **Local Member consultation (where appropriate)**

- 76. As part of the engagement exercise, there was a drop-in session for local members, where officers were available to answer questions.
- 77. Members welcome the proposed new build school.
- 78. The future use of the existing Fitzalan High School site, traffic management and access to the school from all areas of the catchment were points raised.

# **New Build Specification**

- 79. The new build school would be compliant with Building Bulletin guidelines:
  - BB98: building framework for secondary school projects
  - BB93: acoustics
  - BB91: access for disabled people to school
  - BB102: designing for pupils with special educational needs
- 80. Consideration will be given to pupils with ALN and any disabilities, the school workforce, the community and out of school activity. Furthermore, potential for a specific area for access and inclusion activity in addition to ALN provision and smaller / break out space for withdrawal activity will be factored into the design.

### **Procurement & Design**

- 81. The new school would be procured through a two-stage procurement process; inviting contractors to submit a tender via the South and Mid Wales Collaborative Construction Framework (SEWSCAP 2), Lot 5.
- 82. However, School Organisation Planning are following the success of Eastern High and Cardiff West in Band A, adopting two-stage tendering as the preferred procurement approach for the scheme, so the benefit of contractor knowledge and experience can be gained at the outset. Collaborative working has been highlighted by CEW and WG as being a critical success factor in delivering any construction project.
- 83. Two stage procurement involves a client inviting prospective contractors to bid for a project based on their ability to deliver an outline brief and cost benchmark. Following the first stage competition, the appointed team works alongside the client to develop proposals further (Early Contractor Involvement stage). The construction contract is then awarded at the end of this stage if both parties are content to proceed. This differs from the traditional cost-led procurement model in reducing industry bidding costs, enabling faster mobilisation and in providing the opportunity for clients to work throughout all stages with a single integrated team.
- 84. The Council will work with partners to deliver a clear vision and design brief that has an Educational focus; this will enable contractors to design a school which will meet the Council and WG 21st Century Schools requirements. The first stage of the procurement process would commence after a tender process and evaluation, which would identify a preferred bidder from the SEWSCAP2 framework.
- 85. The Council will then work with the contractor to determine a detailed design for the project, obtain planning permission and develop a confirmed cost for the construction. This is called the ECI procurement stage and would use SEWSCAP2 NEC3 Professional Services Contract (PSC).

#### **Reason for Recommendations**

86. To seek approval for the proposal for a new build Fitzalan High School to replace the existing Condition D facilities and to proceed to implementation.

#### **Admissions and Catchment areas**

- 87. There are no plans to change the Council's policy on the admission of children to schools, as a result of this proposal.
- 88. Detailed information regarding admission arrangements is contained in the Council's Admission to Schools booklet, and this information can be viewed on the Council's website (www.cardiff.gov.uk).
- 89. As set out in paragraph 28, consideration will need to be given to how to better balance the demand for places across the combined area that the secondary schools included in the Band B 21st Century School Programme serve.

#### **Partnerships**

- 90. The 'Cardiff Commitment' is the Council's youth engagement and progression strategy. The Cardiff Commitment sets out how the council, together with a wide range of public, private and third sector partners, will work together to ensure a positive destination for every young person in Cardiff after they finish school, either in employment or further education and training.
- 91. To date over 120 businesses have pledged to support Cardiff Commitment and provide opportunities to schools and young people, better preparing them for the world of work, contributing to the future economic growth of the city.
- 92. The Council's proposals for Band B of the 21st Century Schools Programme, and the Cardiff 2020 strategy, clearly state the link between improving the environment for learning and raising standards of achievement.
- 93. The Council is keen to assist with the development of opportunities between schools and businesses, to help create a sustainable pool of talent for future workforce needs, and to spread skills across the city. An example of this is the Creative Education Partnership that has been established between Cardiff West Community High School and partners from the creative industries.
- 94. The significant school developments proposed would provide opportunities for strong partnerships with businesses and employers from a range of sectors in the Cardiff economy. Opportunities for further partnerships are being explored and will be progressed in line with the priorities set out in the Cardiff Commitment

### Impact of the proposal on the Welsh Language

- 95. It is not anticipated that there will be any negative impact on the Welsh Language, as a result of this proposal.
- 96. The teaching of Welsh within an English medium setting is subject to the requirements of the National Curriculum. This would not change with the transfer of the school to new build accommodation. This proposal does not seek to change the number of Welsh-medium primary or secondary school places available in the area.
- 97. The Council works closely and constructively with partners on its Welsh Education Forum, which includes representatives of nursery, primary, secondary and further education, childcare, RhAG and the Welsh Government. The Forum actively informs the planning of Welsh-medium places, to continue to drive the Council's plan to sustainably increase the number of learners within Welsh-medium schools and those learning Welsh in English-medium schools.
- 98. The Council monitors birth rates, the yield from proposed housing and the patterns of take-up in Welsh-medium provision at primary and secondary age, with a view to bringing forward appropriate plans to meet any increased demand.
- 99. Whilst forecasts, based on the number of children in the Welsh-medium primary, indicate that additional capacity will be required to meet the demand for places in Welsh-medium secondary schools, separate proposals will be brought forward at the appropriate time to ensure there are sufficient places available.
- 100. The Council, and its partners on the Welsh Education Forum, are committed to driving the increase in number of pupils educated through the medium of Welsh, to meet the targets within Cardiff's WESP, and to meet the targets set out in the Welsh Government's Cymraeg 2050 strategy.
- 101. The Council must ensure that the expansion of school provision is brought forward in a strategic and timely manner, which does not compromise existing provision. Expanding Welsh-medium secondary school provision would, inevitably, have an impact on the take-up of places in other schools, and in turn on the ability of schools to balance budgets and to attract or retain staff.

#### **Learner Travel Arrangements**

- 102. There are no plans to change the Council's transport policy for school children.
- 103. Any pupils affected by the proposals would be offered the same support with transport as is provided throughout Cardiff in line with the same criteria that apply across Cardiff.

104. The Council's transport policy for school children can be viewed on the Council's website www.cardiff.gov.uk/schooltransport.

# Community impact

- 105. The following are taken into account when considering a proposal: Public Open Space, parkland, noise and traffic congestion. Officers will work with schools and any community group to make sure that the proposal avoids negative impacts if possible.
- 106. The Council is committed to contributing to the social, economic and environmental well-being of the wider communities involved in projects awarded through SEWSCAP. All contractors on SEWSCAP are contractually bound to commit to working with the Council to achieve community benefits related targets. A specific Community Benefits Plan will be produced by the contractor with the input from SOP and link to the wider Council strategy for social values as part of responsible procurement.
- 107. The school offers after school activities and may have community organisations offering services from the school. It is not thought that there would be a negative impact on any of these activities. The Council will work with the school to ensure ongoing/enhanced community access to all available facilities.
- 108. With significant sports and wider leisure provision now established, or being developed, in many schools a key objective is to enable third party to access the sports facilities at schools, on a sustainable financial basis. Welsh Government's aim for shared facilities in community-focussed school are to:
  - Provide opportunities for the local community and sports organisations to participate in sport and physical activity for health improvement and development of their skills, particularly amongst low participant groups;
  - Operate in line with the national agenda for sport taking into account nationally adopted strategies;
  - Generate positive attitudes in sport and physical activity by young people and reducing the dropout rate in sports participation with age;
  - Increase the number of people of all ages and abilities participating in sport and physical activity including people with disabilities;
  - Use the facilities to encourage the range, quality and number of school sports club links and to stimulate competition that is inclusive of young people and adults;
  - Provide affordable access to the facilities and to be self-financing and cost neutral in the first instance, generating sustainable income for the school in the future.
- 109. The City of Cardiff Council is committed to contributing to the social, economic and environmental well-being of the wider communities

involved in projects awarded through SEWSCAP. All contractors on SEWSCAP are contractually bound to commit to working with the Council to achieve community benefits related targets. A specific Community Benefits Plan will be produced by the contractor with the input from SOP and link to the wider Council strategy for social values as part of responsible procurement

#### **Wellbeing of Future Generations**

- 110. In line with the Well-being of Future Generations Act, Cardiff's Band B programme is committed to providing Local Schools for Local Children, together with encouraging use of sustainable modes to travel to schools, such as walking and cycling. Each School project takes into account key transport issues when they are being designed and the firm need to provide safer routes to encourage walking, cycling and other active travel modes to schools.
- 111. With the current investments in ICT across the city, student movements may be further reduced as mobile technology develops further allowing for flexible teaching methods. These have the potential to result in a more efficient Travel Plan and further contribute to the Council's targets to reduce its carbon emissions.
- 112. In order to maximise the long-term impact of this significant investment, any design taken forward for each included in this proposal would be developed to ensure the delivery of high quality modern facilities that are able to respond to the current pupil population needs and support the delivery of effective teaching and learning methods. They would also incorporate the flexibility to take account of changes depending on need as time progresses; such as changing demographics and pupil numbers, changing curriculum and changing types of pupil needs.

# Financial Implications

113. The recommendations to this report request approval to proceed with the proposed scheme at Fitzalan High School. This scheme forms part of the Council's outline 21st Century Schools Band B Programme proposals approved by Cabinet in December 2017. Whilst the final financial envelope, or nature of the funding, for Band B has not been finalised by Welsh Government, commitment to the scheme has been given following approval of the Outline Business Case. It is anticipated that the total cost of the five-year programme will be in the region of £284 million, with this particular scheme being met from within that envelope.

Should the scheme be taken forward, it will be necessary for a full financial evaluation, in conjunction with the Council's cost consultants, to be undertaken. The aim of this will be to provide assurance that the scheme remains affordable, with particular reference to the significant risks relating to construction inflation, abnormal scheme costs and contingencies for potential changes in delivery timescales Following that, a full business case, seeking approval of funding, will need to be

- developed for submission to Welsh Government before the scheme progresses to procurement.
- 114. As per the Council's 2018/19 Budget Report, the funding required for the Council to meet its share of the potential £284 million has been identified. This funding will take the form of external borrowing and capital receipts, with the funding for the eventual repayment of the external borrowing having also been confirmed as part of the 2018/19 Budget Report. As well as the capital expenditure commitments, there would also be significant revenue expenditure implications, both connected to the project delivery and on an ongoing basis, once the new facility is operational. Any revenue expenditure implications connected to the project itself would need to be funded from within the SOP Revenue Reserve, including any costs that will be incurred in advance of the scheme commencing. Any additional ongoing operational costs would be met from within the delegated school budget.
- 115. Further to this, consideration needs to be given to the significant maintenance requirements of the existing school building in the interim period prior to construction of the new school building. A detailed analysis will need to be undertaken to ensure that the minimum maintenance requirements are quantified, enabling a funding solution, for both revenue and capital works, to be considered and identified.

# <u>Legal Implications (including Equality Impact Assessment where appropriate)</u>

- 116. Under the Education Act 1996, the Council has a general statutory obligation to promote high standards of education and to provide sufficient school places for pupils of compulsory school age.
- 117. Parents have a right to express a preference for the school they wish their child to attend under section 86 of the School Standards and Framework Act 1998. This does not provide a right to attend a certain school, as applications can still be refused for admission where this would prejudice the provision of efficient education or the efficient use of resources.
- 118. This is not a proposal that is covered by the School Organisation Code or the Schools Standards and Organisation (Wales) Act 2013. However, it is still a proposal where full and fair consultation is required. The report gives details of the consultation and engagement. Due regard must be had by the Cabinet to the responses before a final decision is taken.
- 119. Catchment areas and published admission numbers of schools are part of the Council's admission arrangements and therefore the statutory consultation within the School Admission Code and the Education (Determination of Admission Arrangements) Regulations 2006 would need to be followed if following consultation these proposals are taken forward.

- 120. The decision about these recommendations has to be made in the context of the Council's public sector equality duties. The Council also has to satisfy its public sector duties under the Equality Act 2010 (including specific Welsh public sector duties). Pursuant to these legal duties, Councils must in making decisions have due regard to the need to (1) eliminate unlawful discrimination, (2) advance equality of opportunity and (3) foster good relations on the basis of protected characteristics. The Protected characteristics are: age, gender reassignment, sex, race including ethnic or national origin, colour or nationality, disability, pregnancy and maternity, marriage and civil partnership, sexual orientation, religion or belief including lack of belief If the recommendations in the report are accepted and Cabinet should have due regards to the Equality Impact Assessment when making this decision.
- 121. The Council also has to consider its obligation under section 88 and schedule 10 of the Equality Act 2010 to prepare and implement an accessibility strategy. The strategy should increase disabled pupils' access to the curriculum and improve the physical environment and the provision of information.
- 122. The Council has to be mindful of the Welsh Language (Wales) Measure 2011 and the Welsh Language Standards when making any policy decisions and consider the impact upon the Welsh language.
- 123. The Council has to consider the Well-being of Future Generations (Wales) Act 2015 and how this strategy may improve the social, economic, environmental and cultural well-being of Wales.

#### **HR** Implications

124. The full HR implications of the development of the new school will be determined as the project develops. The governing body and the school's leadership may require HR advice, guidance and support to ensure that its staffing structure is appropriate for a new build school, and in particular this will include the consideration of estates and facilities requirements.

#### **Transportation**

125. The Council's Local Development Plan (2006-2026) includes a target of 50% of all journeys to be made by sustainable transport. Minimising the proportion of school journeys made by car and maximising opportunities for travel to school by active and sustainable modes can make an important contribution to achieving this target and reducing pressures on the transport network at peak times. Increasing travel to school by active modes will have a positive impact on children's health and wellbeing and will support the delivery of key actions and outcomes under Goal 5 the Council's Child Friendly City Strategy (2018), which relates to ensuring access to safe outdoor environments for formal and informal play, walking, cycling and scooting and active travel to school.

- 126. The Council's current Corporate Plan includes a commitment to every school in Cardiff developing and Active Travel Plan. It is important that the design and development of the new Fitzalan School (and all other schools developed through the Band B programme) is integrated with the development of an Active Travel Plan.
- 127. An initial Transport Assessment has been undertaken to support early public engagement on this project. This indicates that the transport impacts of the proposals are manageable with appropriate mitigation measures which are highlighted in the TA. These include off-site infrastructure provisions to improve safety and facilitate active journeys to school, including new controlled pedestrian crossings, linkage with the proposed future Cycle Superhighway network, provision of direct pedestrian and cycle access from Lawrenny Avenue, relocation of bus stops, traffic calming measures and junction modifications. These measures will need to be combined with the provision of on-site facilities such as secure cycle parking and the development and implementation of a Travel Plan (incorporating an Active Travel Plan). Further Transport Assessment work will be required to support the detailed proposals and planning application(s) for the scheme.
- 128. This work will require more detailed investigation of issues and solutions identified within the initial Transport Assessment, with a focus on ensuring that the scheme incorporates facilities and infrastructure which maximise opportunities for children, parents and staff to travel to school by active and sustainable modes.

# **Equality Impact Assessment**

129. An initial Equality Impact Assessment has been carried out (see Appendix 9). It concluded that the proposed change would not negatively affect a particular group in society. This assessment would be reviewed as part of the design process after the consultation. Further equality impact assessments would also be carried out if the proposal is progressed.

#### RECOMMENDATIONS

The Cabinet is recommended to:

- 1. Note the responses received during the public engagement exercise on the proposal to provide a new build school for Fitzalan High School.
- 2. Delegate authority to the Director of Education & Lifelong Learning (in consultation with the Cabinet Members for Education & Skills and Corporate Services & Performance, the Director of Governance and Legal Services, and the Corporate Director for Resources) to determine all aspects of the procurement process (including for the avoidance of doubt development of all procurement documentation and selection and award criteria, commencement of procurement through to award of contracts) for the new build school.

# NAME OF DIRECTOR Nick Batchelar Director of Education & Lifelong Learning

#### **Date**

The following appendices are attached:

Appendix 1: Cabinet Report, 14 December 2017

Appendix 2: Cabinet Report, 13 December 2018

Appendix 3: Engagement materials

Appendix 4: Engagement letter

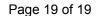
Appendix 5: Record of drop in sessions

Appendix 6: Presentation to pupils

Appendix 7: Record of meeting with Fitzalan High School, School Council

Appendix 8: Pupil feedback

Appendix 9: Equality Impact Assessment





# CARDIFF COUNCIL CYNGOR CAERDYDD



# **CABINET MEETING: 14 DECEMBER 2017**

# 21<sup>ST</sup> CENTURY SCHOOLS CARDIFF COUNCIL'S BAND B PRIORITIES

# REPORT OF DIRECTOR OF EDUCATION AND LIFELONG LEARNING

AGENDA ITEM: 4

# PORTFOLIO: EDUCATION, EMPOLYMENT & SKILLS (COUNCILLOR SARAH MERRY)

# **Reason for this Report**

- 1. To seek Cabinet approval for the priority schemes to be undertaken as part of Cardiff's Band B 21st Century Schools Programme.
- 2. To note the approval in principle by Welsh Government of the Strategic Outline Case submitted by Cardiff Council for Band B of the 21<sup>st</sup> Century Schools Programme and to authorise discussion with the Welsh Government to secure business case approval for individual schemes.

# **Background**

- 3. At its meeting on the 12<sup>th</sup> of October 2017, the Cabinet received a report which outlined the challenges and opportunities facing Cardiff in the development of the education estate. This included:-
  - Sufficiency needs resulting from population growth.
  - Condition of the current school estate;
  - Suitability of the current estate to meet the demands of 21st century learning.
- 4. That report set out the Council's proposed vision for its Band B 21<sup>st</sup> Century School Strategy in that it was to deliver:

"Inspiring, sustainable, community-focused schools in which children and young people can achieve their potential"

- 5. This vision was to be realised through the achievement of four key educational aims that directly link to the Welsh Government's national programme objectives:-
  - Aim 1: To provide a sufficiency of school places across the city that are in the right place and are at the right size to enable the delivery of excellent education provision.
  - Aim 2: To provide high quality educational facilities that will meet the diverse requirements of the 21st Century.
  - Aim 3: To optimise the use of education infrastructure for the benefit of the wider community across Cardiff.
  - Aim 4: To ensure that Cardiff achieves best value from its resources to improve the efficiency and cost effectiveness of the education estate.
- 6. The report outlined the sufficiency, suitability and condition issues in Cardiff which provide the basis of the funding request from Cardiff to Welsh Government under the Band B programme. The Band B phase of the 21st Century Schools Programme will commence in April 2019 and is scheduled to run until 2024.
- 7. Funding was therefore required to enable the Council to address the following priorities:-
  - Remove all "D" condition, end of life, school properties;
  - Address the eight form of entry sufficiency issue in the English medium secondary sector in the central area of the city;
  - Address the sufficiency, condition and suitability issues in the special sector, in both primary & secondary settings;
  - Address local sufficiency issues in welsh medium primary schools in the east and west of the city;
  - Address local sufficiency issues in english medium primary schools in Cardiff Bay and west of the city.
- 8. It was agreed at this meeting that the proposed schemes for Cardiff under the Band B phase of the 21<sup>st</sup> Century School Programme would be the subject of a Cabinet report, once the budget allocation from Welsh Government was known.
- 9. The Cabinet Secretary for Education, Kirsty Williams, announced on 10 November 2017 that £2.3bn had been earmarked to modernise education infrastructure in Wales. The announcement confirmed that Welsh Government is committed to supporting projects submitted in the Outline Strategic Business Cases by local authorities and further education institutions, subject to the approval of business cases for specific schemes.
- 10. The value of the programme submitted by Cardiff Council was £284 million, of which half would be funded by Welsh Government, and half by the Council. Welsh Government have subsequently confirmed approval in principle of the programme envelope for this sum, subject to the

approval of individual project business cases. This report outlines the proposed schemes in Cardiff under this programme.

# **Proposed Band B Schemes**

- 11. The Band B submission for 21st Century funding can only seek to address the most acute sufficiency and condition issues in Cardiff. Using a detailed and robust methodology that was directly aligned to Welsh Government's Strategic Objectives for its 21st Century School Programme, a prioritisation matrix was developed to identify those schools in the most need of investment. All properties across the school estate were given a rating from A to D for the following issues, with D being the worst category:
  - Sufficiency of places available;
  - · Condition of the school buildings;
  - Suitability of the environment for teaching.
- 12. The sufficiency ratings for all schools were prepared using the corporate population database and projection methodology used for the planning of school places. The condition and suitability rating were prepared independently, using Welsh Government approved methodology via independent specialist.
- 13. Welsh Government is committed to removing all "D" condition schools from Wales. Any schools that are classified as "D" category for condition should be automatically prioritised for investment under Band B.
- 14. Any project to increase the size of a school establishment, change its configuration or location will require statutory consultation and Cabinet determination. The statutory consultation would set out the detailed proposals and proposed location for each scheme. It would also indicate whether there were any proposed co-locations with other educational establishments. It is important that these are considered in full, alongside any collaborative opportunities, in order to optimise the economies and educational benefits that can be delivered from the projects. It is anticipated that any statutory consultation on the matters in this report this would commence during the spring of 2018.
- 15. It should be noted that because of the scale and number of proposed projects in the Band B investment programme, the delivery of the schemes will be undertaken in batches over the timespan of the programme commencing in 2019. As a result of the phasing, it may be necessary to put interim measures in place where sufficiency issues arise before new schools with increased capacity can be delivered.

#### **Secondary schools - proposed Band B schemes**

16. To address the eight form of entry sufficiency issue that is forecast in the central area of the city from 2019, schemes affecting five english medium schools are proposed. Three of these secondary schools are also

catergorised as being in "D" Condition, ie. at the limit of planned lifespan. The schemes are as follows:

# **Cantonian High School**

17. It is proposed that Cantonian High School is rebuilt and expanded to provide a new 11-18 high school, with eight forms of entry (8FE). This is a two form of entry expansion, or 60 places per year (+2FE). This will address "D" condition categorisation and address the "D" rated sufficiency issues within the local catchment. It includes an expansion of post 16 by 55 places to 150 places.

### Fitzalan High School

18. It is proposed that Fitzalan High School is rebuilt as a new 11-18 high school, with ten forms of entry (10FE). This will address the "D" condition categorisation and "D" categorised sufficiency issues in the local area.

#### Willows High School

19. It is proposed that Willows High School is rebuilt and expanded to provide a new 11-16 high school, with eight forms of entry (8FE). This is a two form of entry expansion, or 60 places per year (+2FE). This will address "D" condition categorisation and address the "D" rated sufficiency issues within the local catchment.

# **Cathays High School**

20. It is proposed that Cathays High School is rebuilt and expanded to provide a new 11-18 high school, with eight forms of entry (8FE). This is a two form of entry expansion, or 60 places per year (+2FE). This will address "C" condition categorisation and address the "D" rated sufficiency issues within the local catchment.

# Cardiff High School

21. It is proposed that Cardiff High School is expanded and remodelled to provide an 11-18 high school, with ten forms of entry (10FE). This is a two form of entry expansion, or 60 places per year (+2FE). It will address a "D" category sufficiency issue and remodelling and refurbishment works will address the "C" condition rating.

#### **Special Schools - proposed Band B schemes**

- 22. Four special schools have been 'D' rated for suitability and are in need of replacement:
  - Riverbank School, for children aged 4-11 with severe and complex learning disabilities
  - Woodlands School, for pupils aged 11-19 with severe and complex learning disabilities

- The Court School for children aged 4-11 with emotional health and wellbeing needs also commonly referred to as 'behavior emotional and social needs.
- Greenhill School for pupils aged 11-16 with emotional health and wellbeing needs.
- 23. However, the sufficiency issues in relation to additional learning needs (ALN) are not limited to the areas of need currently served by these four schools. Cardiff is anticipating a significant increase in the need for special school places for children and young people with:
  - profound and multiple learning disabilities
  - autism spectrum conditions
  - severe and complex learning disabilities
  - emotional health and wellbeing needs
- 24. Sufficiency issues are also not limited to the populations currently served by the special schools. Cardiff lacks:
  - suitable provision for secondary aged girls with emotional health and wellbeing needs
  - suitable provision for post-16 pupils with emotional health and wellbeing needs, who are not yet ready for transition to college or employment
- 25. The Council recognises that special schools are more than providers of education: at their best, they provide a locus for multi-agency assessment, planning and support. The multidisciplinary potential of special schools is of increasing importance in light of the Social Services and Wellbeing Act (date) and the Additional Learning Needs and Education and Tribunal Bill, both of which set out statutory responsibilities for agencies to follow a person-centred approach, with the child and their family at the heart of the process, and to implement a single unified plan to promote positive outcomes in relation to health, social care and education.
- 26. Special schools also play an important role in providing support, information and training for families and for mainstream schools.
- 27. Band B special sector schemes will therefore be required to deliver on several interconnected goals:
  - to replace the 'D' rated accommodation at the four schools named in paragraph 22;
  - to increase capacity across the four areas of need identified in paragraph 23;
  - to address the gaps in provision identified in paragraph 24;
  - to enhance opportunities for multi-agency support and provision;
  - to enhance the role of special schools as a source of support for families and for mainstream schools.

- 28. The four capital schemes described below will provide a number of different options for re-shaping special school provision in Cardiff in line with these goals. They should not be regarded as 'rebuild and replace' projects, affecting only the four named schools, but as opportunities to review the pattern of provision across the seven special schools in Cardiff.
- 29. The Council will therefore work with our stakeholders including schools, health, and social services, to shape and appraise the options for reshaping special school provision in Cardiff.

# Primary special school: complex learning disabilities and autism spectrum conditions

- 30. It is proposed to build a new 140 place primary special school, for children with severe and complex learning disabilities and children with autism spectrum conditions.
- 31. This project will enable the council to address the unsuitable accommodation currently used by Riverbank School, and to address sufficiency issues in relation to severe and complex leaning needs and autism spectrum conditions at primary phase.
- 32. In shaping options for this project, the implications for the respective roles and remit of Ty Gwyn, Riverbank and The Hollies Schools, and for health services that work with the schools, will need to be considered.

# Secondary special school: complex learning disabilities and autism spectrum conditions

- 33. It is proposed to build a new 240 place secondary special school for pupils with severe and complex learning disabilities and pupils with autism spectrum conditions.
- 34. This project will enable the council to address the unsuitable accommodation currently used by Woodlands School, and to address sufficiency issues in relation to severe and complex leaning needs and autism spectrum conditions at secondary phase.
- 35. In shaping options for this project, the implications for the respective roles and remit of Ty Gywn, Woodlands, the Marion Centre and for health services that work with the schools, will need to be considered.

#### Primary special schools: emotional health and wellbeing needs

- 36. It is proposed to build a new primary special school, for children with emotional health and wellbeing needs.
- 37. This project will enable the council to address the unsuitable accommodation currently used by The Court School, and to address sufficiency issues in relation to emotional health and wellbeing needs at primary phase.

38. The planned place number for this project is 48, but it is yet to be determined whether all of these places should be on a single discrete, special school site, or whether some classes should be based on mainstream school sites, operating as special school 'outreach classes', to enhance the opportunities for children with emotional health and wellbeing needs to maintain links with mainstream education, and to make a successful reintegration if appropriate.

### Secondary special school: emotional health and wellbeing needs

- 39. It is proposed to build a new secondary special school, for pupils with emotional health and wellbeing needs. This project will enable the council to address the unsuitable accommodation currently used by Greenhill School, and to address sufficiency issues in relation to emotional health and wellbeing needs at secondary phase.
- 40. The planned place number for this project is 112, but these places will be provided on 2 separate sites to ensure the number of vulnerable young people educated on one site does not exceed 56. The project will address the need for designated provision for girls, and for young people post-16 who are not yet ready to transfer to college or employment.
- 41. The Council will continue to develop collaboration between education and social services, and with Cardiff and the Vale University Health Board, to develop a more holistic approach to therapeutic support for vulnerable learners and their families.

#### **Primary Schools - proposed Band B schemes**

42. Four primary schemes that have been prioritised for investment within Band B. These include two English medium and two Welsh medium schools. This will address localised sufficiency issues that will present within the catchment areas within the timescale of the Band B investment. These four primary schools are:

# **St Mary the Virgin Primary School**

43. It is proposed that St Mary the Virgin Primary School is replaced with a new school and its capacity increased by 30 places per year to a two form of entry school (2FE). This is will address projected English-medium sufficiency issues in Grangetown/Butetown area, along with addressing additional pupil yield generated from a number of new housing developments that have gained approval. This scheme was deferred from the Band A Investment programme.

#### **Fairwater Primary School**

44. It is proposed that Fairwater Primary School is enlarged and its capacity increased by 30 places per year to establish a two form of entry school (2FE). This will address projected English-medium sufficiency issues in its catchment area, along with addressing additional pupil yield

generated from a number of new housing developments that have gained approval.

# Ysgol Pen y Pil

45. It is proposed that Ysgol Pen y Pil is enlarged and its capacity increased by 30 places per year to a two form of entry school (2FE). This will address projected shortfall in Welsh-medium primary school places in the east of Cardiff.

#### **Ysgol Gymraeg Nant Caerau**

46. It is proposed that Ysgol Gymraeg Nant Caerau is enlarged and its capacity increased by 30 places per year to a two form of entry school (2FE). This will address projected shortfall in Welsh-medium primary school places in the south west of Cardiff.

# Maximising investment for community benefit

- 47. Educational assets are a vital investment into the heart of a community. Significant investment in school should actively contribute a wide variety of benefits to the local area.
- 48. To date, the Council has ensured that all its new facilities are accessible to the local community. New facilities are designed in such a way to allow extended use of all the facilities, whether internal such as main hall, dance or recording studios or external facilities such as MUGA's and 3G sports pitches.
- 49. The Council seeks to maximise community benefits wherever possible, including benefits for children and young people, through its procurement practices. The Council has explicitly identified this as one aspect of its programme to promote children's rights, as a participating member of the UNICEF Child Rights Partner Programme. This commitment will be reflected in any tender documentation, on a project-by-project basis.
- 50. In line with Welsh Government guidelines on Community Benefits, the Council will strive to meet the benchmark targets through the delivery of Band B 21st Century Schools programme. These will build stronger communities and in turn develop the local economy to reduce social exclusion and poverty in deprived areas.
- 51. Delivery of Community Benefits is overseen by a Community Benefits Board, which was established in January 2017. The role of the Board is to co-ordinate the social value agenda across Cardiff Council and maximise the community benefits delivered. The Board includes senior managers from across the Council and meets on a quarterly basis.

#### **Indicative Cost of Programme and Funding Options**

52. The indicative cost of the Council's outline Band B programme is £284 million, based on standardised construction cost rates as provided by

Welsh Government. This total cost represents the full "rolled-up" cost of all schemes within the preferred programme. External cost consultants have confirmed that delivering the programme should be possible within the overall envelope identified. As schemes progress, it is felt that it will be possible to identify further efficiencies and various cost-saving measures to ensure that the overall cost envelope is not exceeded.

- 53. The Welsh Government's funding model requires the Council to match fund 50% of the total capital cost, with the Welsh Government contributing the other 50% in the form of capital grant. Therefore, the Council will be required to identify capital funding totalling £142 million. In line with the approach taken to Band A, this funding will predominantly take the form of external prudential borrowing and any available capital receipts. External borrowing will give rise to revenue expenditure in the form of capital financing costs and, therefore, the Council will be required to identify revenue funding sources to meet those costs.
- 54. In addition to the traditional funding model that Band A was predicated on, the Welsh Government made an additional option available to local authorities as part of Band B, known as the Mutual Investment Model (MIM). MIM is a revenue funded option and is based on a 75:25 cost sharing arrangement in the favour of local authorities. The basic premise of the model is that any new schools created would be funded through the private sector through Special Purpose Vehicles, in which Welsh Government would be represented, and local authorities would lease the assets created over a period of 25 years. As such, local authorities would pay an annual lease payment for use of the new school facilities, rather than incurring the up front capital costs associated with constructing and then owning the facilities. The Welsh Government's proposal would be to provide revenue funding towards 75% of the annual lease payments for the 25 year period. At the end of the 25-year period, the assets would transfer over to the respective local authorities.
- 55. The Council reviewed the options available, particularly the MIM option, using example information provided by Welsh Government. In doing so, the Council decided to express an interest in the traditional capital funding model only, when submitting its Strategic Outline Business Case. This followed consideration of the overall cost of MIM, the Welsh Government's proposed contribution rate and the overall level of risk exposure. As such, the intention is that the £284 million programme, if fully approved, will be funded on the traditional capital grant model basis. The final confirmation of funding anticipated from Welsh Government is expected to be on the basis of the traditional model.

#### **Local Member Consultation**

56. Any proposals to increase the size of an educational establishment, change its configuration or its location would require statutory consultation. Such consultation would include local members, and would follow publication of detailed proposals and proposed locations.

#### **Reason for Recommendations**

57. To approve the schemes that have been prioritised for investment under the Band B phase of the 21<sup>st</sup> Century School programme/

#### **Financial Implications**

- 58. The recommendations to this report do not themselves commit the Council to any capital expenditure commitments and, therefore, there are no capital financial implications directly arising from this report. However, the report outlines a potential capital programme totalling £284 million, the financial implications of which will be significant. External borrowing totalling a maximum of £142 million would result in significant annual revenue capital financing costs and funding sources would need to be identified in order to meet the expenditure commitments resulting. The significance of these commitments necessitate the need consideration as part of the wider Council budget process and, therefore, the preferred funding solution will form part of the annual budget report presented to Cabinet and Council in February 2018.
- 59. In addition to the capital, and consequent revenue, funding implications arising from the Band B programme, revenue expenditure in relation to programme management, school transition and business case development will also arise. These costs will also form part of the funding considerations made as part of the Council's annual budget process. However, Recommendation 2 to this report, which highlights the need to progress initial business case development, may result in the need to incur revenue costs in the form of external advice prior to February 2018. It is anticipated that it will be possible to fund these costs from within the current SOP Revenue Reserve, set aside for revenue costs arising from the current 21st Century Schools Band A programme and other school organisation projects.

#### **Legal Implications**

- 60. Under the Education Act 1996, the Council has a general statutory obligation to promote high standards of education and to consider parental preference which includes preference for Welsh medium education. The Council also has obligations under the School Standards and Framework Act 1998 and School Funding Regulations 2010 to provide capital funding for maintained schools.
- 61. Section 84 and 85 of the School Standards and Organisation (Wales) Act 2013 and the Welsh in Education Strategic Plans and Assessing Demand for Welsh Medium Education (Wales) Regulations 2013, set out the statutory obligations for all local authorities to prepare, submit, publish and revise Welsh in Education Strategic Plans (WESPs).
- 62. The Council also has to satisfy its public sector duties under the Equality Act 2010 (including specific Welsh public sector duties). Pursuant to these legal duties, Councils must in making decisions have due regard to the need to (1) eliminate unlawful discrimination, (2) advance equality of

opportunity and (3) foster good relations on the basis of protected characteristics. The Protected characteristics are:

- Age
- Gender reassignment
- Sex
- Race including ethnic or national origin, colour or nationality
- Disability
- Pregnancy and maternity
- Marriage and civil partnership
- Sexual orientation
- Religion or belief including lack of belief
- 63. The Council also has to consider its obligation under section 88 and schedule 10 of the Equality Act 2010 to prepare and implement an accessibility strategy. The strategy should increase disabled pupils' access to the curriculum and improve the physical environment and the provision of information.
- 64. The report identifies that the Equality Impact Assessment has been completed. The purpose of the Equality Impact Assessment is to ensure that the Council has understood the potential impacts of the proposal in terms of equality so that it can ensure that it is making proportionate and rational decisions having due regard to its public sector equality duty. The Council has to be mindful of the Welsh Language (Wales) Measure 2011 and the Welsh Language Standards when making any policy decisions and consider the impact upon the Welsh language, the report and Equality Impact Assessment deals with all these obligations.

#### **HR Implications**

- 65. HR People Services will work with the Governing Body of all schools within Band B on any HR matters arising from the expansion of individual schools. In line with the SOP HR Framework, the Headteacher and the Governing Body of the schools concerned will be encouraged in to undertake a review of their staffing structure and assess the workforce requirements required for the increase in pupil numbers. This will have to be balanced against the forecasted school budget. However, it is likely that the permanent expansion schools within Band B will result in the creation of new posts in each of the schools concerned.
- 66. HR People Services will also provide support for the additional recruitment. This will take into account the School Redeployment and Redundancy Policy and Procedure whereby new posts may provide opportunities for any school based staff on the school redeployment register at that particular time.

#### **Equality Impact Assessment**

67. An Equality Impact Assessment for the 21st Century Schools Band B Programme has been carried out. The assessment concluded that the programme would not adversely affect a particular group in society. Any proposals brought forward following this report would be subject to

further equality impact assessments including an assessment on any changes to accommodation. (Details of the Equality Impact Assessment can be seen at Appendix 1).

#### **Sustainability Assessment**

68. A Strategic Environmental Assessment (SEA) of the proposal has been carried out in accordance with European Legislation. The assessment confirms that the proposal is compatible with the Council's 'What Matters' strategy which seeks to deliver 7 strategic outcomes. Any proposals brought forward following this report would be subject to an environmental assessment which would be carried out as part of the planning application process. (Details of the Sustainability Assessment can be seen at Appendix 2).

#### **Transport Matters**

- 69. High level transportation issues have been reviewed for the sites in question to ensure that consideration is given to the ability of the potential locations to support Active Travel, in terms of pedestrian and cycle access to the sites.
- 70. All new developments will require a Transport Assessment to be undertaken, this will determine whether any changes are deemed necessary to the immediate highway network to enable pupils and staff to access the schools using Active Travel modes. All schools within Cardiff are also encouraged to develop robust Travel Plans which will help them address issues relating to how their staff and pupils travel to school, with the emphasis on encouraging and promoting Active Travel such as walking and cycling.
- 71. Any highway improvement works identified from the Transport Assessments will be have to be funded and delivered as part of the 21st Century Schools Programme.

#### **Community Impact**

- 72. The Welsh Assembly Government School Organisation Code 2013 requires local authorities to conduct a Community Impact Assessment and a Welsh Language Impact Assessment when proposing changes to school organisation.
- 73. The following are taken into account when developing proposals
  - Public Open Place/parkland
  - Noise and traffic congestion
  - School designation
  - School links to the local community
  - Impact on parents and families
  - Travelling implications for pupils/families
  - Impact on community activities, impact on community facilities

74. Any proposals brought forward following this report which would be subject to public consultation would include a full assessment of any community impact.

#### **RECOMMENDATIONS:**

The Cabinet is recommended to:

- 1. Approve the prioritised schemes under Band B of the 21<sup>st</sup> Century Schools Programme.
- 2. note the approval in principle of Cardiff Council's Band B Strategic Outline Case by Welsh Government and to authorise the Director of Education and Lifelong Learning to secure Welsh Government approval in principle for the schemes within the programme.
- note that a subsequent report to Cabinet will propose arrangements to secure sufficient capacity and appropriate governance in order to deliver the Cardiff Band B 21<sup>st</sup> Century Schools Programme.

#### **NICK BATCHELAR**

Director of Education & Lifelong Learning 8 December 2017

The following Appendices are attached

Appendix 1 - Equality Impact Assessment Appendix 2 - Sustainability Assessment



## CARDIFF COUNCIL CYNGOR CAERDYDD



**CABINET MEETING: 13 DECEMBER 2018** 

21<sup>ST</sup> CENTURY SCHOOLS, Band B: REDEVELOPMENT OF CANTONIAN, WOODLANDS AND RIVERBANK SCHOOLS.

### EDUCATION, EMPLOYMENT & SKILLS (COUNCILLOR SARAH MERRY)

AGENDA ITEM: 4

#### Reason for this Report

- To enable the Cabinet to consider a recommendation to hold public consultation on proposals for developing the Doyle Avenue site, where the existing Cantonian High School is located, in line with Band B 21<sup>st</sup> Century Schools priority schemes.
- 2. It is proposed from September 2023 to:
  - Replace the Cantonian High School buildings with new build accommodation on the same site expanding the school from six forms of entry (6FE) to eight forms of entry (8FE), with sixth form provision for up to 250 pupils; and expanding the current Specialist Resource Base (SRB) for learners with an Autism Spectrum Condition (ASC from 20 to 30 places in purpose-built accommodation in the new school buildings;
  - Maximise the opportunities afforded by one of the largest educational sites in Cardiff (Doyle Avenue) to locate other new school provision on the same site, in addition to Cantonian High School but organised as separate entities, to:
  - Transfer Woodlands Special School, part of the Western Learning Federation, to the Doyle Avenue site and increase the capacity from 140 places to 240 places in new build accommodation;
  - Transfer Riverbank Special School, part of the Western Learning Federation, to the Doyle Avenue site and increase the capacity from 70 to 140 places in new build accommodation.

#### **Background**

3. At its meeting on 14 December 2017, the Cabinet approved the prioritised scheme under Band B of the Cardiff's Band B 21st Century Schools Programme.

- 4. The Band B Programme seeks to address the most acute sufficiency and condition issues in Cardiff.
- 5. A copy of the 14 December 2017 Cabinet Report is included at Appendix 1.

#### Issues

- 6. There has been an increased demand for places at entry to secondary education city wide in the past five years. City-wide projections indicate that the demand for places in English-medium secondary schools will exceed the combined capacity of such schools in future years.
- 7. The number of pupils in each of the Year 2 to Year 6 cohorts in English-medium primary schools exceeds the combined Admission Numbers of 3,431 places at entry to English-medium secondary schools.
- 8. Intakes to the Year 7 year group are projected to exceed the number of places available from September 2020.
- 9. Projections, based upon the most recent school census data (PLASC) received in 2018, indicate that the number of pupils entering Year 7 in English-medium community schools city-wide will continue to increase and will exceed the number of places currently available until at least September 2023.
- 10. The 2018 PLASC data indicates a projected reduction in demand for places from existing housing in September 2024. However, it is anticipated that, as a result of the yield of pupils from the new housing developments including those within the Local Development Plan, and changes to pupil preferences, there will continue to be a shortfall of places beyond 2024
- 11. The areas that are presenting as having the most acute shortage of places requiring a strategic solution, taking account of neighbouring catchment capacity, are those concentrated in the central area of the city. These are primarily focused in the areas that serve the catchment for Fitzalan High School, Cantonian High School, Willows High School, Cathays High School and Cardiff High School.
- 12. As the city's population has grown, so has the number of children with Special Educational Needs. In the future, these children will be referred to as having Additional Learning Needs (ALN). At present, 23.4% of children and young people in Cardiff schools have an Additional Learning Need (ALN) and there are currently approximately 1,800 statements of SEN across the authority. As the population grows so will the number of children and young people with Additional Learning Needs. Cardiff Council is committed to the principles of inclusion and recognises that the majority of children and young people with additional

needs are best supported in their local mainstream schools. The Council will continue to provide support, training and resources to schools, promote the sharing of best inclusive practice and ensure that learners with ALN access effective support in their local school.

13. However, it is recognised that in order to thrive and fulfil their potential, children and young people with the most complex Additional Learning Needs require access to the specialist environments and expertise of a special school. Whilst there are a number of existing specialist settings across Cardiff, the projected future needs will significantly exceed the number of specialist places currently available. The number of special school and specialist resource bases have increased steadily every year for the last 5 years. Current projections show the number of places will continue to grow over the next 5 to 10 years.

#### **Condition & Suitability**

- 14. Cardiff has a very large education estate, with over 127 school properties. Many sites comprise of multiple blocks, constructed during different decades. A large number of primary, secondary and special schools are in a poor state of repair.
- 15. Approximately £17m, or 14%, of maintenance and condition issues of the estate have been addressed through Band A of the 21st Century Schools investment programme. There has been significant investment in the construction of two new high schools in the East and West of the City, new primary school provision and suitability works undertaken in primary schools.
- 16. This nonetheless leaves a significant maintenance backlog of approximately £68m, of which circa £8m is Equality Act 2010 compliance. The Local Authority's current spend on school asset renewal has been circa £4.7m per annum. In 2018-2019, the Council allocated an additional £25 million of funding over the next 5 years to the school's asset renewal budget. This resource is allocated on a priority basis and is predominantly limited to keeping properties safe and watertight.
- 17. As part of the prioritisation of schools within the Band B programme, all properties across the school estate were given a rating from A to D for the following issues, with D being the worst category:
  - Sufficiency of places available;
  - Condition of the school buildings;
  - Suitability of the environment for teaching.
- 18. Cantonian High School is rated as a "D" category, which means the buildings are life-expired. The Welsh Government is committed to removing all "D" condition schools from Wales. As a result, Cantonian High School is automatically prioritised for investment under Band B.

- 19. The Doyle Avenue site on which the current Cantonian High School building is located measures c11Ha. This is one of the largest school sites in Cardiff. As such, it presents an opportunity to locate other school provision on the same site, in addition to a new Cantonian High School but organised as separate educational provision.
- 20. Woodlands Special School and Riverbank Special School are both rated 'D' for suitability, with 'unsuitable' learning environments, which seriously inhibit the school's capacity to deliver the curriculum.
- 21. Replacing and significantly expanding these schools is therefore essential if the Council is to fulfil its statutory responsibility to provide appropriate education for children with Additional Learning Needs.

#### **Sufficiency in Mainstream Provision**

- 22. When considering likely demand for places across the area, a number of factors have been used to inform projections and forecasts, including:
  - Recent and historic numbers on roll taken from verified PLASC (Pupil Level Annual Census) for Cardiff schools;
  - Recent and historic populations known to be living in each area utilising NHS data;
  - Recent and historic numbers and percentages of children attending English-medium and Welsh-medium community and faith places in Cardiff;
  - Recent and historic numbers and percentages of children transferring from primary schools in Cardiff to secondary schools elsewhere.
- 23. Forecasts have been prepared based on:
  - Current residential populations;
  - Likely child populations from the future residential developments currently
    - in construction and proposed;
  - Likely demand if parental take-up patterns were to remain consistent with the most recent years applying these trends to the relevant populations in future years;
  - Likely demand if parental take-up patterns at entry to secondary schools were consistent with the type of primary school (English-medium community, Welsh-medium community or Faith) attended, applying this information to the relevant populations in future years.
- 24. Additional information, regarding projections and forecasts prepared relevant to the area, and the methodologies used to establish likely demand are set out in Appendix 2.

### Summary forecasts of recent and forecast demand for places at entry to secondary education

#### **Cantonian High School Catchment Area**

- 25. The recent parental take-up of primary school places by children who are resident within the existing Cantonian High School catchment area has averaged 204 per year group. This has fluctuated between 187 and 225 pupils in the period 2012-2018. A similar number of children are projected in future years from the existing housing.
- 26. On average, 82 children per year group have transferred to English-medium community secondary schools and 52 children per year group have transferred to English-medium faith-based secondary schools in recent years. The remaining young people transfer to Welsh-medium secondary schools.
- 27. There is no significant difference in the number of children in Year 6 cohorts and in the following year's Year 7 cohorts in this area i.e. almost all children resident in the area continue to attend community or faith schools in Cardiff when they transfer to secondary education.
- 28. Forecasts indicate that, in the Band B investment period, 165-210 English-medium secondary school places (community and faith) will be required to serve the existing Cantonian High School catchment area. Approximately 54 places would be taken-up within faith-based schools by children resident in the area. The remaining 111-156 children would take-up places within English-medium community secondary schools.
- 29. There are a number of planned residential developments within, or in close proximity to, the Cantonian High School catchment area, including those with outline or full planning permission which would significantly increase the child population.
- 30. The yield of children from the proposed development at BBC Llantrisant Road (predominantly apartments) would increase the child population in the catchment area of Cantonian High School, taking up approximately five of the projected surplus places per year group.
- 31. The development North and South of Llantrisant Road (689 dwellings) overlaps the boundary between the catchment areas of Cantonian High School and Radyr Comprehensive School, but is in closer proximity to Radyr Comprehensive School. The yield of children from this development would increase the pupil population in the catchment areas of Cantonian High School and Radyr Comprehensive School and take up approximately 19 projected surplus places between these schools.
- 32. Taking the above information into account, an English-medium community secondary school of four to five forms of entry, providing 120-150 places per year group, would be sufficient to serve the existing Cantonian High School catchment area alone.

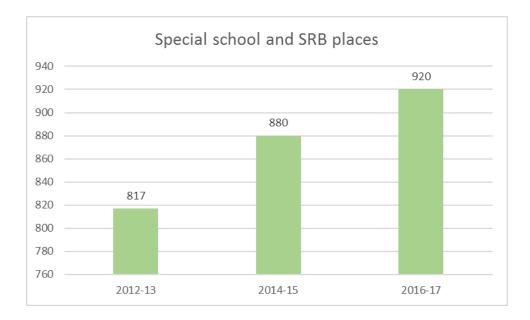
#### Other areas

- 33. The five secondary schools included in Cardiff's Band B 21<sup>st</sup> Century schools programme, including Cantonian High School are proposed to expand from a combined capacity of c35.5 forms of entry to c44 forms of entry. These proposals take account of the projected increasing demand for places in a number of areas of Cardiff.
- 34. Cardiff's expected level of growth in this period, in existing communities, is significant.
- 35. As detailed in Appendix 2, the city-wide forecast demand for places at entry to secondary education from existing housing will increase by approximately 200 children per year group within the Band B investment period.
- 36. Dwelling completions in Cardiff have averaged 733 per year in the past 5 years and this level of growth is expected to continue. Whilst much of Cardiff's future growth will be in new communities on greenfield developments, with new schools proposed, housing completions on Brownfield land have exceeded completions on Greenfield land for the nineteen consecutive years.
- 37. The 2018 landbank for housing in Cardiff numbers 26,203 dwellings, including 10289 on Brownfield sites. Approximately 4,300 additional dwellings in Butetown, 1,600 in Grangetown, 750 in Canton and 600 in Llandaff have planning permission or are on sites allocated in the LDP. Each of these communities lie within the catchment areas of the schools included within the Band B programme.
- 38. It is evident that, separate to pupil forecasts based on existing housing, additional secondary school places will be required to accommodate children from new housing developments in the catchment areas of existing schools.
- 39. The replacement of Cantonian High School would provide an opportunity to meet the projected demand for places from within its catchment area and to ensure that a sufficient margin of surplus places is created to accommodate the excess demand for places from other catchment areas.
- 40. Consultation on changes to English-medium community secondary school catchment areas would be required at the appropriate time in order to provide a suitable balance in the supply of and take-up of places. Catchment areas are only part of the school admission oversubscription criteria and being resident within a catchment area is not a guarantee of admission. The Council has to ensure sufficient place in the secondary sector regardless of catchment boundaries

#### Additional Learning Needs (ALN) Provision

#### Sufficiency in the Special Sector

- 41. An analysis of additional learning needs (ALN) trends since 2012 shows that there has been significant growth in specialist placements in Cardiff over this period. The growth is largely the result of the general population growth in Cardiff, but is also considered to be the result of improved survival rates for children with complex disabilities, and increased incidence/identification of autism spectrum conditions and of complex medical conditions. Inward migration is also a significant factor: the benefits of the Children's Hospital for Wales, and a wide range of special schools, can be a factor, both for families moving to Cardiff from other areas of Wales, and families newly arrived in the UK.
- 42. As illustrated in the graph below, the number of funded special school or specialist resource base places in Cardiff schools has increased by 103 places over a five-year period. (The graph does not include places funded in other local authorities or the independent sector.)

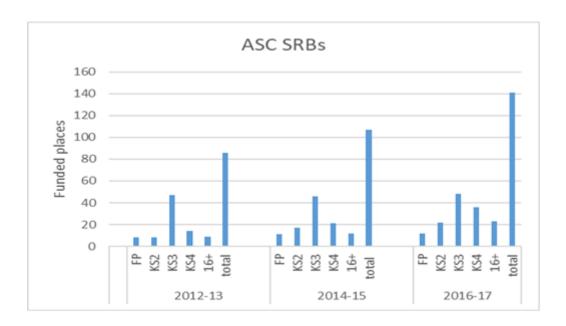


- 43. The additional specialist places have been secured by increasing the numbers at special schools and specialist resource bases where current accommodation allows, through the additional capacity afforded by the relocation and expansion of Ty Gwyn Special School in 2010 and the establishment of The Marion Centre in 2011.
- 44. The demand for specialist places over the last 5-10 years has nevertheless exceeded the original projections and over the last 2 years, the council-maintained special sector has been unable to meet current need.
- 45. Cardiff has therefore become increasingly reliant on to the independent sector in order to comply with statutory duties. In 2018-19, Cardiff is

- funding 118 pupils in independent special school places, at a total cost of £2.8M.
- 46. Further expansion in special school and SRB places will therefore be needed, both to respond to projected demand and to reduce reliance on the independent sector.
- 47. The expansion of special school and SRB places will have implications for health provision, making it essential to work closely with Cardiff and the Vale Health Board, to audit current need, project further health needs and plan in partnership to ensure specialist settings have access to support, training and provision to meet the identified needs of learners.

#### **Autism Spectrum Condition Specialist Resource Base**

- 48. At present both secondary and primary schools in Cardiff host Specialist Resource Bases (SRB). The purpose of an SRB is to enable learners with additional learning needs to succeed in a mainstream learning environment. Pupils are supported to attend mainstream lessons and benefit from the full range of educational opportunities available to all pupils at the school.
- 49. Cantonian High School has a Specialist Resource Base (SRB) for learners with an Autism Spectrum Condition (ASC). Admissions to the all SRBs in Cardiff are managed by the Council, in line with the SEN Code of Practice for Wales, and are subject to an assessment of need.
- 50. The admission number for the current SRB at Cantonian High School is 20. However, due to increased demand, and a shortage of specialist ASC places in Cardiff, the base is currently over number and includes 25 pupils.
- 51. The majority of children with an autism spectrum condition do not require a special school place in order to learn and thrive. Young people attend a local mainstream school and access additional support through the specialist resource base.
- 52. The graph below shows the increase in places between 2012 and 2017, from 82 to 140. It is anticipated that demand for ASC SRB places will continue to grow over the next 5-10 years.



- 53. The specialist SRB staff provide additional pastoral and teaching support to the pupils, and provide training and information to main school staff to support the inclusion of young people. The SRB has designated accommodation where the pupils may access small group or individual teaching. The base also provides a nurturing and 'safe' environment for young people when it is required. The provision provided to the young people is tailored, according to need. Young people experience short or prolonged periods where they are taught mainly or solely in the SRB, because of anxiety or sensory challenges, or as part of a transition from a more specialist environment.
- 54. It is proposed to retain the SRB at Cantonian High school, as part of the future school, to ensure continued provision for current and future pupils. The current expertise and inclusive practice of the school would be maintained. Additional places would help to ensure there are sufficient places to meet increased demand arising out of a growing pupil population and a growing incidence and identification of ASC in Cardiff.
- 55. The location of Woodlands High School on the same site will also enable links to be established between the SRB and the special school, with opportunities for sharing expertise and professional development for staff.

#### **Riverbank and Woodlands Special Schools**

56. Riverbank Special School is a 70-place school for learners aged 4-11; Woodlands Special School is a 140 place school for learners aged 11-19. Both schools form part of the Western Learning Federation. All of the children have a severe general learning difficulty and have a statement of special educational needs. The statutory assessment process for these young people has identified that their additional learning needs cannot be met in a less specialised environment. Most of the young people also have a range of secondary needs, such as

- speech and language, medical needs, physical disabilities, or an autism spectrum condition.
- 57. Many pupils will be achieving at National Curriculum Level 1 or lower throughout their education and require access to a highly differentiated specialist curriculum. The purpose of Riverbank and Woodlands Schools is therefore to provide a highly specialist learning environment and curriculum, where learners with complex learning needs can fulfil their potential.
- 58. Admission to the schools is subject to a statement of special educational need and is managed by the local authority, in line with the SEN Code of Practice for Wales, which will be replaced by the ALN Code of Practice from September 2020.
- 59. Both schools are citywide provisions and are federated with Ty Gwyn Special School. Collectively the three schools are known as the 'Western Learning Federation'. The three schools are currently located together on a site adjacent to Trelai Park in the West of Cardiff. The relocation of both schools onto the Doyle Avenue site will not change the organisation of the Federation.
- 60. As outlined above in paragraphs 41-47, the number of specialist places in Cardiff has been insufficient to meet the demand for places over the last few years, despite the expansion of places at some settings.
- 61. Riverbank School and Woodlands High School have historically specialised in meeting the needs of learners with complex learning disabilities, but have also admitted a growing number of young people with ASC over the last few years. Projections show that the need for ASC special school places is growing more rapidly than for complex learning disabilities. The ASC places available at Ty Gwyn, The Hollies and Ysgol y Deri (in the Vale of Glamorgan) will not be sufficient to meet future demand for ASC special school places. In order to meet statutory responsibilities, the council will therefore need to increase the number of special school places at Riverbank and Woodlands High School, and support both schools to develop further their expertise in relation to ASC.
- 62. The Doyle Avenue site is large enough to accommodate two of the special schools that form the Western Learning Federation, in addition to Cantonian High Schools. The site is within a short traveling distance from the Trelai site, where Ty Gwyn School is situated. The relocation of these two schools will not affect Western Learning Federation, which will continue to be governed by one federated governing body. The three schools, which form the Western Learning Federation, will continue to deliver the vision of the Federation, which is to become a centre of excellence in special education.
- 63. Whilst organised as separate entities, the location of the two special schools on the same site as Cantonian High School will provide

opportunities for collaboration including access to specialist facilities located on the Cantonian High School site.

#### **Health provision**

- 64. The proposals to expand specialist provision on the site will have implications for health and other specialist services, working in partnership with schools to meet Additional Learning Needs. An additional factor is the ALN Reform Act 2018, which will introduce new responsibilities for health, education and social care to work together to coordinate assessment and provision. The Act 2018 will be implemented over a three-year period, beginning in September 2020.
- 65. In order to address these challenges together, the local authority and Cardiff and the Vale University Health Board are undertaking a joint review of health and specialist provision in Cardiff special schools and pupil referral unit. The findings of the review, overseen by a project group of representatives from health, education, social services, schools, and parents, will inform the design of the specialist provision to be located on the Doyle Avenue site.

#### **Admissions and Catchment areas**

- 66. There are no plans to change the Council's policy on the admission of children to schools, as a result of this proposal except for catchment areas.
- 67. Detailed information regarding admission arrangements is contained in the Council's Admission to Schools booklet, and this information can be viewed on the Council's website (<a href="https://www.cardiff.gov.uk">www.cardiff.gov.uk</a>).
- 68. Consultation on changes to English-medium community secondary school catchment areas would be required at the appropriate time, in order to provide a suitable balance in the supply of and take up of places.
- 69. The Local Authority will manage admissions to the ASC provision at Cantonian High School, Woodlands Special School and Riverbank School, in accordance with the SEN Code of Practice. Admissions will be city-wide which will be replaced by the ALN Code of Practice from September 2020.

#### **Partnerships**

70. The 'Cardiff Commitment' is the Council's youth engagement and progression strategy. The Cardiff Commitment sets out how the council, together with a wide range of public, private and third sector partners, will work together to ensure a positive destination for every young person in Cardiff after they finish school, either in employment or further education and training.

- 71. To date over 120 businesses have pledged to support Cardiff Commitment and provide opportunities to schools and young people, better preparing them for the world of work, contributing to the future economic growth of the city.
- 72. The Council's proposals for Band B of the 21st Century Schools Programme, and the Cardiff 2020 strategy, clearly state the link between improving the environment for learning and raising standards of achievement.
- 73. The Council is keen to assist with the development of opportunities between schools and businesses, to help create a sustainable pool of talent for future workforce needs, and spread skills across the city. An example of this is the Creative Education Partnership that has been established between Cardiff West Community High School and partners from the creative industries to provide opportunities for young people to leave education with skills and competences and to be work ready
- 74. The significant school developments proposed would provide opportunities for strong partnerships with businesses and employers from a range of sectors in the Cardiff economy. Opportunities for further partnerships are being explored and will be progressed in line with the priorities set out in the Cardiff Commitment

#### Impact of the proposal on the Welsh Language

- 75. It is not anticipated that there will be any negative impact on the Welsh Language, as a result of this proposal.
- 76. The teaching of Welsh within an English medium setting is subject to the requirements of the National Curriculum. This would not change with the expansion of the school. This proposal does not seek to change the number of Welsh-medium primary or secondary school places available in the area.
- 77. The Council works closely and constructively with partners on its Welsh Education Forum, which includes representatives of nursery, primary, secondary and further education, childcare, RhAG and the Welsh Government. The Forum actively informs the planning of Welsh-medium places, to continue to drive the Council's plan to sustainably increase the number of learners within Welsh-medium schools and those learning Welsh in English-medium schools.
- 78. The council monitors birth rates, the yield from proposed housing and the patterns of take-up in Welsh-medium provision at primary and secondary age, with a view to bringing forward appropriate plans to meet any increased demand.
- 79. Whilst forecasts, based on the number of children in the Welsh-medium primary, indicate that additional capacity will be required to meet the demand for places in Welsh-medium secondary schools, separate

- proposals will be brought forward at the appropriate time to ensure there are sufficient places available.
- 80. The Council, and its partners on the Welsh Education Forum, are committed to driving the increase in number of pupils educated through the medium of Welsh, to meet the targets within Cardiff's WESP, and to meet the targets set out in the Welsh Government's Cymraeg 2050 strategy.
- 81. The Council must ensure that the expansion of school provision is brought forward in a strategic and timely manner, which does not compromise existing provision. Expanding Welsh-medium secondary school provision would, inevitably, have an impact on the take-up of places in other schools, and in turn on the ability of schools to balance budgets and to attract or retain staff.
- 82. The proposals for the Doyle Avenue site do not include opportunities for developing Welsh medium ALN provision. Steps to expand specialist ALN provision in the Welsh medium sector are being taken forward separately through the Welsh Education Strategic Plan (WESP), the Educational Tribunal (ALNET) Act Regional Implementation Plan and through the Cardiff ALN Strategy.

#### Actions taken so far include:

- A new primary SRB at Ysgol Pwll Coch opening January 2019 for up to 20 pupils. The SRB will open with three pupils, and will have capacity to expand to 20 places. This development is in addition to the well-established SRB at Ysgol Coed y Gof for 10 pupils;
- Improvements in secondary SRB accommodation at Ysgol Glantaf, and an increase in the published number from 10 to 30 places. In 2018-19, there are 14 young people in the SRB, with scope to expand in future years;
- A primary 'wellbeing class' was established in 2016-17, offering 6 month placements for up to 8 pupils (per cohort) with significant emotional health and wellbeing needs. The class is currently hosted at Ysgol Pen y Groes;
- A secondary 'virtual PRU' offering specialist support to up to 18 pupils (per cohort) at risk of exclusion in the three WM secondary schools. The provision was established January 2018.
- 83. Since 2016 and, because of the actions described in paragraph 79, the number of specialist places available to learners in the Welsh medium sector have increased from 20 SRB places in 2015-16 (10 places at Ysgol Coed y Gof SRB; 10 places at Ysgol Glantaf SRB) to 60 SRB places and 26 assessment/ 'PRU-type' places in 2018-19. At January 2019, approximately 25 SRB places will be taken-up, with capacity for growth of up to 35 places. Numbers accessing the wellbeing class and the virtual PRU fluctuates: the local authority is keeping capacity under review and will take steps to extend places in response to pupil needs.

- 84. The ALNET Regional Implementation Plan, Priority 7, is to 'Review and improve Welsh medium provision and specialist support to increase regional capacity to support ALN'. Cardiff Council are leading on this priority.
- 85. The objectives are to
  - Conduct an analysis of the prevalence of ALN and level of need in the Welsh medium sector in each LA across the region (Cardiff, Vale of Glamorgan, Bridgend, Rhondda Cynon Taf, Merthyr);
  - Map Welsh medium provision and support available across the region:
  - Increase sharing of good practice for ALN in the Welsh medium sector;
  - Ensure that the ALNET Regional Implementation Plan supports and complements regional WESP priorities.

#### **Learner Travel Arrangements**

- 86. There are no plans to change the Council's transport policy for school children.
- 87. Any pupils affected by the proposals would be offered the same support with transport as is provided throughout Cardiff in line with the same criteria that apply across Cardiff.
- 88. The Council's transport policy for school children can be viewed on the Council's website <a href="https://www.cardiff.gov.uk/schooltransport">www.cardiff.gov.uk/schooltransport</a>.

#### **Community Impact**

- 89. The following are taken into account when considering a proposal: Public Open Space, parkland, noise and traffic congestion. Officers will work with schools and any community group to make sure that the proposal avoids negative impacts if possible.
- 90. The schools that might be affected by the proposals are existing schools. Some offer after school activities and some have community organisations offering services from the school. It is not thought that there would be a negative impact on any of these activities.
- 91. With significant sports and wider leisure provision now established, or being developed, in many schools a key objective is to enable third party to access the sports facilities at schools, on a sustainable financial basis. Welsh Government's aim for shared facilities in community-focussed school are to:
  - Provide opportunities for the local community and sports organisations to participate in sport and physical activity for health improvement and development of their skills, particularly amongst low participant groups;

- Operate in line with the national agenda for sport taking into account nationally adopted strategies;
- Generate positive attitudes in sport and physical activity by young people and reducing the dropout rate in sports participation with age;
- Increase the number of people of all ages and abilities participating in sport and physical activity including people with disabilities;
- Use the facilities to encourage the range, quality and number of school sports club links and to stimulate competition that is inclusive of young people and adults;
- Provide affordable access to the facilities and to be self-financing and cost neutral in the first instance, generating sustainable income for the school in the future.
- 92. The development of a viable model for all schools across the city to be accessed by the communities which they serve is needed.

#### **Wellbeing of Future Generations**

- 93. In line with the Well-being of Future Generations Act Cardiff's Band B programme is committed to providing Local Schools for Local Children, together with encouraging use of sustainable modes to travel to schools, such as walking and cycling. Each School project takes into account key transport issues when they are being designed and the firm need to provide safer routes to encourage walking, cycling and other active travel modes to schools.
- 94. With the current investments in ICT across the city, student movements may be further reduced as mobile technology develops further allowing for flexible teaching methods. These have the potential to result in a more efficient Travel Plan and further contribute to the Council's targets to reduce its carbon emissions.
- 95. In order to maximise the long-term impact of this significant investment, any design taken forward for each school included in this proposal would be developed to ensure the delivery of high quality modern facilities that are able to respond to the current pupil populations needs and support the delivery of effective teaching and learning methods. They would also incorporate the flexibility to take account of changes depending on need as time progresses; such as changing demographics and pupil numbers, changing curriculum and changing types of pupil needs.

#### **Financial Implications**

96. The recommendations to this report request approval for a consultation process to be undertaken in relation to the proposed scheme at the Doyle Avenue site. A decision to initiate a consultation process does not, in itself, commit the Council to any capital expenditure commitments and, therefore, there are no capital financial implications directly arising from this report. However, as per the report approved by Cabinet in December 2017, these proposals form part of the Council's outline 21st Century Schools Band B Programme. Whilst the final financial envelope,

or nature of the funding, for Band B has not been finalised by Welsh Government, it is anticipated that the total cost of the five-year programme will be in the region of £284 million, with this particular scheme being met from within that envelope. At the point of developing the outline programme, this particular scheme was estimated at a cost of £67.3 million. However, should the scheme be taken forward, it will be necessary for a full financial evaluation to be undertaken. The aim of this will be to provide assurance that the scheme remains affordable within the overall envelope, once all relevant costs and contingencies for potential changes in delivery timescales have been incorporated. Following that, a business case, seeking approval of funding, will need to be developed for submission to Welsh Government.

97. As per the Council's 2018/19 Budget Report, the funding required for the Council to meet its share of the potential £284 million has been identified. This funding will take the form of external borrowing and capital receipts, with the funding for the eventual repayment of the external borrowing having also been confirmed as part of the Budget Report. As well as the capital expenditure commitments, there would also be significant revenue expenditure implications, both connected to the project delivery and on an ongoing basis, once the new facility is operational. Any revenue expenditure implications connected to the project itself would need to be funded from within the SOP Revenue Reserve, including any costs that will be incurred in advance of the scheme commencing. Any additional operational costs would be met from within the delegated school budget, including those relating to the projected increase in pupil numbers. Any additional revenue funding required as a result of increased pupil and place numbers would need to be considered as part of the Council's annual budget setting process. Similar consideration would need to be given to the impact upon school transport budgets, particularly in light of the proposed changes to ALN provision as part of this scheme.

#### **Legal Implications**

- 98. Under the Education Act 1996, the Council has a general statutory obligation to promote high standards of education and to provide sufficient school places for pupils of compulsory school age.
- 99. Parents have a right to express a preference for the school they wish their child to attend under section 86 of the School Standards and Framework Act 1998. This does not provide a right to attend a certain school, as applications can still be refused for admission where this would prejudice the provision of efficient education or the efficient use of resources.
- 100. A local authority can make proposals to alter a community school under section 42 of the Schools Standards and Organisation (Wales) Act 2013. The Council is required prior to publishing its proposals to undertake a consultation on those proposals in accordance with section 48 of that

Act and the School Organisation Code 2018. All four proposals are regulated alterations under paragraph 2.3 of the School Organisation Code 2018. The recommendations seek authority to carry out that statutory consultation. Any proposals must be the subject of full and fair consultation and due regard must be had by the Cabinet to the responses before a final decision is taken. As these proposals affect sixth form provision, they will require the approval of Welsh Ministers in accordance with section 50 of the Schools Standards and Organisation (Wales) Act 2013 and paragraph 5.2 of the School Organisation Code 2018.

- 101. Catchment areas and published admission numbers of schools are part of the Council's admission arrangements and therefore the statutory consultation within the School Admission Code and the Education (Determination of Admission Arrangements) Regulations 2006 would need to be followed if following consultation these proposals are taken forward.
- 102. The Council also has obligations under the Education Act 1996 to ensure appropriate provision for pupils with special educational needs. The Additional Learning Needs and Educational Tribunal (Wales) Act 2018 ("ALN (Wales) Act") received royal assent earlier this year and from 2020 the Council legal obligations will be under this act and the term special educational needs will become additional learning needs. Similarly, the current SEN Code of Practice for Wales will be replaced by the ALN Code of Practice for Wales. The legal obligation to make provision for these pupils will not change under the new legislation, although the procedures will change. In particular, the duty to favour maintained mainstream provision for pupils will continue under the new legislation.
- 103. An area that will be affected by the new ALN (Wales) Act is the legal obligation to assess and make provision for pupils over 16. Under the current legislation, the Learning and Skills Act 2000, Welsh Government are responsible for assessing and funding provision for pupils who do not have statements of special educational needs and who have been assessed as having special educational needs. Under the new ALN (Wales) Act, the Council will have new legal obligations to make provision for pupils over 16.
- 104. The decision about these recommendations has to be made in the context of the Council's public sector equality duties. The Council also has to satisfy its public sector duties under the Equality Act 2010 (including specific Welsh public sector duties). Pursuant to these legal duties, Councils must in making decisions have due regard to the need to (1) eliminate unlawful discrimination, (2) advance equality of opportunity and (3) foster good relations on the basis of protected characteristics. The Protected characteristics are: age, gender reassignment, sex, race including ethnic or national origin, colour or nationality, disability, pregnancy and maternity, marriage and civil

partnership, sexual orientation, religion or belief – including lack of belief If the recommendations in the report are accepted and statutory notices are published, the Council will have to consider further the equalities implications and an Equality Impact Assessment may need to be completed.

- 105. The Council also has to consider its obligation under section 88 and schedule 10 of the Equality Act 2010 to prepare and implement an accessibility strategy. The strategy should increase disabled pupils' access to the curriculum and improve the physical environment and the provision of information.
- 106. The Council has to be mindful of the Welsh Language (Wales) Measure 2011 and the Welsh Language Standards when making any policy decisions and consider the impact upon the Welsh language.
- 107. The Council has to consider the Well-being of Future Generations (Wales) Act 2015 and how this strategy may improve the social, economic, environmental and cultural *well-being* of Wales.

#### **HR Implications**

- 108. There are significant HR implications arising from the proposals. Firstly, the proposed increase in pupil numbers for each of the three schools will require the Governing Bodies of Cantonian High School and the Western Learning Federation to plan for the workforce requirements in readiness for their respective expansions. The Governing Bodies will be encouraged to undertake this work in line with the SOP HR Framework
- 109. HR People Services will provide advice, support and guidance for to the Governing Bodies for the workforce planning and consequential recruitment processes. Where the Governing Bodies have adopted the Council's School Redeployment and Redundancy Policy, any new vacancies arising as a consequence of an increase in numbers on the role will provide opportunities for school based staff on the school redeployment register.
- 110. Secondly, the proposals include the relocation of Riverbank and Woodlands special schools which will require high levels of staff and trade union consultation; clear communication plans regarding the arrangements for the transition from one school site to another; in addition to staff involvement in the development of building specifications or designs.
- 111. There may also be HR implications arising from the potential for the three schools to be co-located on one school site, for example, governance arrangements for shared service contracts such as cleaning and estates management arrangements. The full implications of this will need to be assessed as the proposal progresses, and the Governing

Bodies will need to ensure full consultation with staff and trade union colleagues.

#### **Traffic and Transport implications**

- 112. The Council's policy is to increase the overall share of daily journeys that are made by sustainable modes of transport walking, cycling and public transport. Many journeys to school are very short. 75% of journeys to education in Cardiff are within 3km of people's homes. More of these journeys could be made by active modes if improvements could be made to the safety of roads and routes for walking and cycling within school catchment areas. The health and wellbeing benefits of enabling children to travel actively and independently to school, as opposed to being escorted by car, are well documented and evidenced.
- 113. These proposals will increase educational activity on this site through the expansion of mainstream places, the Specialist Resource Base (SRB) and accommodation of expanded capacity relocated from Woodlands Special School and Riverbank Special School. The expanded provision will result in additional trips to the site, which have the potential to add/alter existing pressures on the local highway network.
- 114. The current target for journeys by sustainable modes of transport (contained in the adopted Local Development Plan) is to achieve a 50:50 split between journeys by car and journeys made by foot, cycle and/or use of public transport by 2026. This will be achieved by ensuring that new developments are fully integrated with transport infrastructure which mitigates the transport impacts and maximises opportunities for travel by sustainable modes. It is important that this new school facility fully reflects the Council's transport policies and makes a positive contribution to modal shift.
- 115. This can be achieved by ensuring that the design and layout of buildings and the site access arrangements prioritise travel by active and sustainable modes. Other critical elements will be the location of access points in positions which take account of the alignment surrounding network of roads and pathways and which serve to minimise walking and cycling distances and avoid unnecessary detours for people travelling on foot and by bicycle. The provision of on-site facilities, such as secure cycle parking spaces will also be essential.
- 116. Access to the site by private car needs to be carefully managed, particularly given the relationship of the site to residential streets. On-site parking should be in accordance with the Council's Managing Transport Impacts Supplementary Planning Guidance (2018). The parking requirements for schools within the SPG is one parking space per 30 pupils and this would apply to the mainstream school provision at the site.

- 117. The SPG does not specifically refer to provision for special schools. However, there is generally a higher ratio of staff to pupils within special education settings, together with the additional site access requirements (e.g. the quantity of minibus based pupil transport). To reflect this, it is recommended that the following statement from the SPG be applied to consideration of parking requirements for the special education element of this development "any proposed land use or development not specifically mentioned will be considered on a site specific basis and on its individual merits" (6.3, p.22).
- 118. Transport mitigation for the development will be identified through the Transport Assessment process, which will inform the proposals submitted for planning permission. The first stage of transport assessment was undertaken in October 2018. This provided an initial assessment of the traffic and transport implications of implementing the scheme.
- 119. The assessment identifies works associated with improving vehicular access and off-site highway measures including a school safety zone, traffic calming and pedestrian crossing facilities. Further transport assessment work will be required to support the detailed proposals for the new school site and to inform the future planning application for the development.
- 120. In addition to highways measures within the immediate vicinity of the school gates, this work will need to identify other off-site improvements which can help to maximise opportunities for pupils to travel to school by walking and cycling.
- 121. The Council is committed to ensuring that every school in Cardiff has an Active Travel Plan by 2020. All schools developed under Band B will need to have such a plan in place from the outset of their operation and therefore, in the event the proposed development proceeds, it would need to be supported by a travel plan, which should be informed by the Transport Assessment.

#### **Equality Impact Assessment**

122. An initial Equality Impact Assessments has been carried out. It concluded that the proposed changes would not negatively affect a particular group in society. This assessment will be reviewed after the consultation. Further equality impact assessments would also be carried out if the proposal goes ahead.

#### RECOMMENDATIONS

1. The Cabinet is recommended to authorise officers to consult on proposals to:

- Replace the Cantonian High School buildings with new build accommodation on the same site expanding the school from six forms of entry (6FE) to eight forms of entry (8FE) with sixth form provision for up to 250 pupils;
- Expand the Specialist Resource Base (SRB) for learners with an Autism Spectrum Condition (ASC), hosted at Cantonian High School from 20 to 30 places in purpose built accommodation in the new school buildings;
- Transfer Woodlands Special School to the Doyle Avenue site and increase the capacity from 140 places to 240 places in new build accommodation;
- Transfer Riverbank Special School to the Doyle Avenue site and increase the capacity from 70 to 140 places in new build accommodation.
- 2. Note that officers will bring a report on the outcome of the consultation to a future meeting to seek authorisation as to whether to proceed to publish proposals in accordance with section 48 of The School Standards and Organisation (Wales) Act 2013.

SENIOR RESPONSIBLE	NICK BATCHELAR
OFFICER	Director of Education & Lifelong
	7 December 2018

The following appendices are attached:

Appendix 1: Cabinet Report, 14 December 2017

Appendix 2: Projected availability of and demand for secondary school places

Appendix 3: Statutory Screening Tool



## FITZALAN HIGH SCHOOL PUBLIC ENGAGEMENT













## FITZALAN HIGH SCHOOL PUBLIC ENGAGEMENT





## **Project Background**

STRIDE TREGLOWN

The need to replace the existing Fitzalan High School buildings has been identified as part of the 21st Century, Band B Schools Programme. This is a £284m investment programme, jointly funded by Cardiff Council and Welsh Government. It will deliver five secondary schools, four new special schools and four new primary schools by 2024.

The Fitzalan High School project would see state-of-the-art educational facilities in a brand new school. Pupils would have access to the best quality learning environment. This will support teaching and learning.

There would also be improved new sports facilities such as a new swimming pool, multi-use games areas (MUGA) and access to 3G rugby and football pitches. A benefit for the whole community.

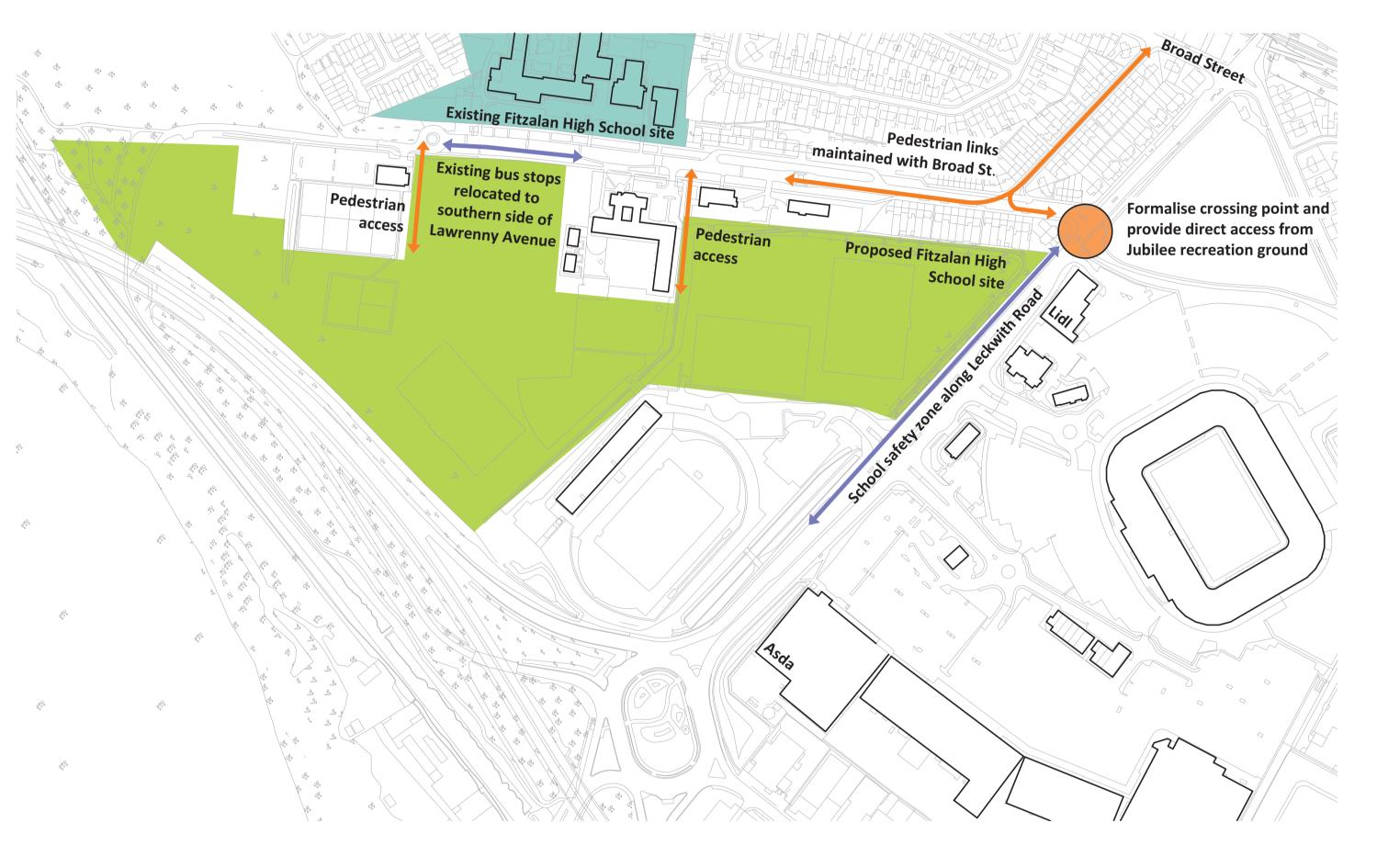
There would still be access to existing sporting facilities. Additional facilities will need further consultation.

The new school would have the same capacity as it does currently (1500 pupils aged 11 to 16 plus Sixth Form for up to 350 pupils).

Under the proposals, the new school would be located on Leckwith Road. The main entrance would face Cardiff Athletics Stadium with additional pedestrian access points for pupils. This is in line with school transport strategy.

The proposals are at the initial stages and any development would be subject to planning permission and Cardiff Council Cabinet approval.





## **Transport Summary**

In line with the Council's commitment to active travel, safe routes to school will be assessed and improvements identified as part of the development. The main vehicle access to the site for Staff and deliveries will be off the existing Leckwith Road/Athletics Stadium signalised cross-road junction, with additional pedestrian and cycle access points from various locations around the site and from Lawrenny Avenue. Access points will be designed to be attractive to pedestrians and cyclists. It is envisaged that the existing school bus provision will be maintained.

A School Travel Plan and Transport Assessment detailing the highway improvements will be completed as part of the planning application process.







# FITZALAN HIGH SCHOOL PUBLIC ENGAGEMENT









STRIDE TREGLOWN







Neuadd y Sir Caerdydd, CF10 4UW Ffôn: (029) 2087 2088 www.caerdydd.gov.uk County Hall Cardiff, CF10 4UW Tel: (029) 2087 2087 www.cardiff.gov.uk

## Public engagement on the development of a new build Fitzalan High School 12 November – 10 December 2018

#### **Background**

The need to replace the existing Fitzalan High School buildings has been identified as part of the 21st Century, Band B Schools Programme. This is a £284million investment programme, jointly funded by Cardiff Council and the Welsh Government. It will deliver in total five secondary schools, four new special schools and four new primary schools by 2024.

#### What would be provided?

The Fitzalan High School project would see state-of-the-art educational facilities in a brand new school from September 2022. Pupils would have access to the best quality learning environment. This will support and enhance teaching and learning.

There would also be improved new sports facilities such as a new swimming pool, multi-use games areas (MUGA) and access to 3G rugby and football pitches.

These facilities would be available for use by the whole community.

There would still be access to existing sporting facilities.

The new school would have the same capacity as it does now (1500 pupils aged 11 to 16. Sixth Form places will be expanded by 28 places to allow for up to 350 pupils).

Under the proposals, the new school would be located on Leckwith Road, Leckwith.

The main entrance would face Cardiff Athletics Stadium with additional pedestrian access points for pupils from Lawrenny Avenue. This is in line with school transport strategy.

Pupils would remain at the existing Fizalan High School site on Lawreney Avenue until the new school build is ready. There would be little or no disruption to the pupil's education.

#### How to find out more

We want to provide you with as much information as possible about our proposals and to answer any questions that you may have.

A series of drop in sessions, have been arranged where you can come along and talk to us about the new school.

#### GWEITHIO DROS GAERDYDD, GWEITHIO DROSOCH CHI

Mae'r Cyngor yn croesawu gohebiaeth yn Gymraeg, Saesneg neu'n ddwyieithog. Byddwn yn cyfathrebu â chi yn ôl eich dewis, dim ond i chi roi gwybod i ni pa un sydd well gennych. Ni fydd gohebu yn Gymraeg yn arwain at oedi.

#### WORKING FOR CARDIFF, WORKING FOR YOU

The Council welcomes correspondence in Welsh, English or bilingually. We will ensure that we communicate with you in the language of your choice, as long as you let us know which you prefer. Corresponding in Welsh will not lead to delay.



These are listed below:

Type of consultation	Date/Time	Venue
Drop in Session	Wednesday 21 November 2018 5 – 7pm	Canton Library
Drop in Session	Wednesday 28 November 2018 4 – 6pm	Grangetown Library and Hub
Drop in Session	Tuesday 04 December 2018 9 – 11am	Butetown Hub

#### What will happen to the existing Fitzalan High School site?

It is proposed to demolish the existing Fitzlan High School buildings once the pupils have transferred to the new site in September 2022. Options for the proposed future use of the school site are being considered.

#### What happens next?

The proposals are at the initial stages, so any development would be subject to planning permission and approval from Cardiff Council and the Welsh Government.

You can keep up to date with developments online using our website:

https://www.cardiff.gov.uk/ENG/resident/Schools-and-learning/Schools/21st-Century-Schools/Keep-up-to-date-and-contact-us/Pages/default.aspx

If you have a query you can e-mail schoolresponses@cardiff.gov.uk



## Schools Programme Record of Drop in session Canton Library – Wednesday 21 November 2018



Present: Michele Duddridge Hossain (SOP), Rosalie Phillips (SOP)

Please note: The following is not a transcript but a contemporaneous note of the meeting.

No	Heading	Action
	A number of residents from Lawrenny Avenue attended the session and expressed concerns regarding the proposed siting of the school, noise levels, loss of privacy, light pollution and the potential for a negative impact on house prices.	
	Other views expressed related to the new school building being fully accessible, sustainable building design, the layout of the new school facilities and the wish to see outdoor areas that could be used for learning and developed as nature areas.	
	Continuing access to the school via Broad Street was seen as important as part of promoting active travel.	1



# Schools Programme Record of Drop In Session Fitzalan High School Consultation Grangetown Hub 28 November 2018



## Present:

lan Warburton (Senior Project Officer) Shirley Karseras (Project Officer)

Please note: The following is not a transcript but a contemporaneous note of

the meeting.

No	Heading	Action
	Y8 pupil from Fitzalan High School came specifically for the public engagement. He had been present in school for the presentation but wanted to know some more. Generally positive of the new school. Wanted to know its exact location so he could work out his new commute. Asked lots of questions including: movement of the House of Sport facility, timescales for build, size of the new school, size of the new plot, will the Council sell the land, would it be for housing and what the look of the building will actually be. He was aware of the difficulties of building on same site and understood they would be housed in current accommodation whilst build took place.	
	Ex pupil, who just happened to be in the Hub, shared his opinion in passing – thought new school would be good but that it should be on the same site. Didn't get a chance to discuss logistical problems with this approach as he left the building.	6.
	Father and his daughter, who use the Athletic Track several times a week as part of Cardiff Amateur Athletics Club (CAAC), came to express their concerns with the increased traffic and that current issues with the <b>flow</b> of traffic would be made worse if the new school were to operate evening classes. He felt that if some kind of 'in and out' system for traffic could be implemented then that would be beneficial. They were also concerned with the positioning of the hammer area that has been earmarked due to health and safety issues of people walking around this area to use other areas of the sports facilities. He mentioned that the position of the new school on the edge of the road was for 'headlines' and that the sporting facilities on the whole site would be negatively impacted. He also queried the way in which the build would be undertaken, namely, would the school be built first and work back into the site or vice versa. His preference was that the sports facilities be completed first.	
	Cardiff Council employee at the Hub thought the project looked great.	



# Schools Programme Record of Drop In Session Fitzalan High School Consultation Grangetown Hub 28 November 2018



No	Heading					
	A visitor to the Hub made brief reference to the project as he was leaving; he was very positive.					



# **Schools Programme** Record of Drop In Session Fitzalan High School Consultation Butetown Hub – Tuesday 4<sup>th</sup> December 2018 9am-11am



## Present:

Ian Warburton (Senior Project Officer) Cerys Richardson (Project Officer)
Jo Phillips (Project Officer)

Please note: The following is not a transcript but a contemporaneous note of

the meeting.

No	Heading Leading Velips Million Hawaii Sill Isl Leading						
	10 people in total attended the Drop In session:						
	Person 1:						
	Member of Hub staff – interested in the design of the school and would look like the image on the boards. Explained it is an impression of what the school may look like, but the design may change once a contractor had been assigned.						
	Person 2:						
1 x lady – Attending the Hub for something else. Used to attend Fitzalan HS and was unaware of the plans for the new school building. Thought it was a good idea.							
	Person 3:						
	1 x man — Parent with children in Years 7, 9 & 11 at Fitzalan HS. Commented that a bigger school is needed. Asked when the new school would be finished. Advised that it is intended to open in September 2022.						
	Person 4:						
	1 x lady – Grandparent, took a handout for her daughter.						
	Person 5:						
	1 x man — Parent with children at the school. Said that the new school would need a prayer room/quiet space and that it must have appropriate washing facilities, not just the normal toilet facilities.	.1					
	Person 6:						
	Fitzalan HS Chair of Governors – Asked about interest in the new school. Happy that response was positive. Took a handout.						



# Schools Programme Record of Drop In Session Fitzalan High School Consultation Butetown Hub – Tuesday 4<sup>th</sup> December 2018 9am-11am



No	Heading	Action
	Person 7:	71011011
	1 x man – Asked where the school would be moving to. Showed him the layout of the new site on the display boards.	
	Person 8:	
	1 x lady – Asked where the buildings/facilities would be on the new site. Showed her the layout on the display boards. Asked if the Gôl Centre would be still be open. Advised that the Gôl Centre is staying on the site.	
	Person 9:	
	Cllr Ashley Lister – Asked about the Athletics Stadium and Canton RFC. Advised that the Athletics Stadium and facilities would not be changing, although some facilities such as the dome would be moved to a different part of the site. Canton RFC will temporarily play on Jubilee Park. Asked about bus routes. Advised that bus routes will stay the same. Discussed catchment areas and whether these might change as children in Grangetown are not getting into the school. Advised that catchment areas are always under review and will be considered in the wider context of school places across the whole city. However, it is disruptive to make frequent changes to school catchments.	
	Person 10:	
	1 x man – Parent with children currently at Fitzalan HS and also in Mount Stuart PS. Thought new school was a good idea and took a handout.	







Fitzalan High School

# Pupil Engagement Fitzalan High School 12<sup>th</sup> November 2018

Julie Holmes Project Manager





# Fitzalan High School

Working with the Head and Assistant Head teacher

Working with pupils and all Stakeholders



Mae Addysg yn







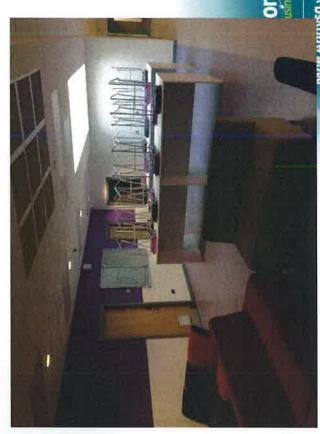






# Cardiff West Fly through - <u>click</u>









# Fitzalan High School



- An inspirational learning environment
- A positive sense of engagement with the new curriculum for Wales
- Outstanding provision for the care support to ensure that their sense of wellbeing is developed and nurtured.
- A flexible curriculum that is responsive to the need I
- An inclusive ethos that celebrates diversity and seeks to engage with all areas of the community







# New Site











# Artistic Impression











# Artistic Impression







Replace the existing Fitzalan High School.

Fitzalan High School

- Condition "D" school, supporting sufficiency In the local area.
- 10FE in the same area facing the catchment area that is serves.

**Public Engagement Dates** 

**Nednesday 21<sup>st</sup> November** 5 – 7pm – Canton Library

4 – 6pm – Grangetown Hub Wednesday 28<sup>th</sup> November

9 – 11am, Butetown Hub Tuesday 4<sup>th</sup> December







# Fitzalan High School Over to you....

What are your thoughts?

Any questions?



**Present:** Julie Holmes (SOP), Rosalie Phillips (SOP), Jo Phillips (SOP), Jo Kemp (Fitzalan High School)

Please note: The following is not a transcript but a contemporaneous note of the meeting.

No	Heading	Action
	A number of queries were raised by the School Council as set out below.	
	P - What will access to the new site be like?  JH outlined details of proposed pedestrian access; looking to have route through existing Fitzalan High School site, controlled crossings and traffic calming measures.	
	P - Will there be a new curriculum?  JH - the school currently delivers a broad and bespoke curriculum and will be looking to match the needs of pupils with possible opportunities for outside learning.	
	P - Will there be more water fountains?  JH - there will be a number of fountains across the site and will look at options.	
	P - How will the new school improve learning?  JH - there is a tangible link between the quality of buildings and learning; good learning environments improve teaching.	
	P – sheltered areas outside for eating/learning would be good.	
	P – circulation and flow of pupils is important.  JH – will look at the follow of pupils around the school and having teaching spaces adjacent to each other; flexible circulation spaces will also be looked at.	
	P – will the new school be Eco Friendly JH – sustainable building in line with BREAM requirements; locally sources material where possible, breathable building systems, solar panels as part of the new build.	
	P – would like solar panels, bins and notices indicating the location of bins in order to encourage recycling.	
	P – there should be site maps around the school so that you know where you are; these could be put in school planners also.	
	P – subject areas could be zoned.	



# Schools Programme Record of meeting with Fitzalan High School, School Council 12 November 2018



No	Heading					
	P – would like a modern building with large windows.					
	P – will timetables be linked to where classes are based?  JH – will look at this.					
	P – will there be a lift for wheelchair users?  JH – yes, the school will be fully accessible.					
	P – how many canteens will there be?  JH – the Welsh Government provide funding for one main servery; working with the school to provide as many areas as possible. Would you sit outside under a canopy even if it was raining?  P – yes.					
	P – people could get stuck in the lifts.  JH – there would be a process for this; lifts would be for specific users and could not be used in the event of a fire.					
	P – would there be separate rooms for changing?  JH – there would be male and female changing areas; disable access for changing also.					
	JH – how about lockers? P – there would need to be enough for everyone and if they were all is the same place this could be an issue. P – could have lockers in classrooms and lockers in the sixth form area. P – would be good to have lockers.					
	JH – does everyone understand where the school would be? P – yes					
	P – how many entrances would there be? JH – one main reception area with walking routes through the site.					
	P – how many buildings would there be?  JH – don't know yet; five different contractors who will look at this.  The Head want sixth form to be integrated and likes the idea of one building; Cardiff West Community High School is three buildings.					
	P – what will happen to the current site?  JH – the site will be disposed of.					
	P – concerned about having a separate pool and sports hall and the time it would take to get there and back.  JH – would look to make time as limited as possible.					
	P – will there be enough toilets?					



# Schools Programme Record of meeting with Fitzalan High School, School Council 12 November 2018



No	Heading	Action
	JH – there will be enough toilets spread around the building.	
	P – what about school buses?  JH – looking to continue existing service.	
	P – would like a closed bike shed.  JH – there would be a minimum of 300 bike hoops and safe storage on site.	
	P – what about assembly areas?  JH – the Welsh Government will fund a large hall, dining hall, activity studio, drams studio; looking to have flexible spaces.	
	P – what about ICT JH – ICT strategy developed as part of project; looking to have lots of wifi enabled IT; need to be flexible to allow for changing curriculum/technology.	
	P – where will exams be? JH – will be in school but not sure where.	
	P – the price of food in the canteen needs to be lower.  JH – talking to the governing body about this.	
	P – would like to have a wider menu.  JH – looking at this within Healthy Eating remit.	
	P – would like different areas for different food and more vegetarian options?	
	P – will clubs still run? JH – yes	
	P – would like different key stages to eat at different times.	
	P – classrooms need to allow for different ages.  JH – minimum classroom size 60 square metres and will look at size of furniture.  JK – would like a mix of standardised classrooms and flexible	
	learning spaces.	
	P – how big will the corridors be?  JH – will be considered as part of design process during which there will be opportunities for pupils to be involved.	
	P – are colours set? JH – will work with pupils to look at this.	



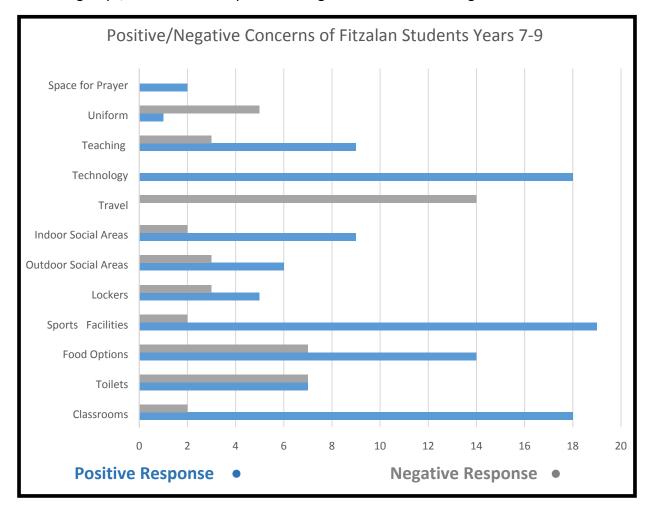
# Schools Programme Record of meeting with Fitzalan High School, School Council 12 November 2018



No	Heading	Action
	JH advised that any queries were to be directed via Heads of Years, thanked the pupils for their input and the session ended.	

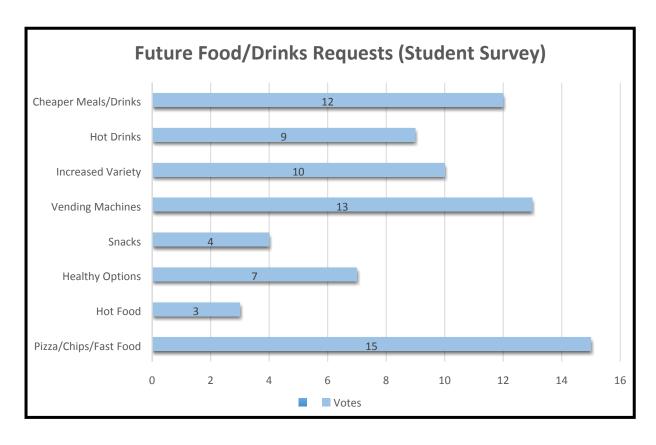
## **Summary Analysis of consultation responses**

• A Total of 22 responses were received. Responses were not individual but filled in by form groups, and therefore represent a large cohort of Fitzalan High students.



- The students' positive responses covered all points raised except for travel. 19 of the 22 (86%) responses positively identified new sports facilities as a desired improvement, with 82% excited about new technologies and 82% about new classrooms and learning spaces. Learning spaces specifically mentioned by respondents included a new drama studio, music rooms and cleaner and better classrooms with bright colours.
- 64% responded positively to the idea of change in the food and dining facilities on offer at school and students had many specific requests. However, they were also anxious to retain current favourites with 32% worried about changes.
- 40% indicated they expected changes would have a positive impact on teaching and learning, although some reported worries about new teachers/changes of staff.

- 41% and 27% respectively looked forward to improvements to both indoor and outdoor social areas, while some reported worries about the new sports facilities taking up more space and that valuable open-access outside space would shrink.
- Students requested lockers and new, cleaner toilets. However, 32% of responses
  indicated anxiety over new toilets. Reasons given for negative responses were anxieties
  around unisex toilets, cleanliness, lack of adequate number of facilities, and also
  facilities located in the wrong places.
- 9% of students were hoping for access or improved access to prayer space/prayer rooms.
- The subject that elicited the most negative response was travel/transport, with 60% of responses raising issues such as longer journeys, safety at pedestrian crossings, anxieties over traffic and fears of getting lost either in travelling to school or inside the new buildings. Respondents were unanimous that their travel would be adversely affected.
- 23% of responses hoped new school uniforms would not be one of the changes while only 5% thought this would be of benefit.
- All responses contained detailed information about the food on offer at Fitzalan High and desired improvements, as seen in the chart below:



- 55% were concerned about the cost of meals, snacks and drinks, and hopeful that prices would be low and remain low.
- 68% of responses specifically mentioned they were anxious about the continued availability of current favourites such as chips and pizza and sandwiches.
- 60% of responses contained requests for new vending machines.
- Overall, the students were keen that variety of food on offer would expand, and that
  vending machines and snacks and an increase in the number of locations at which food
  could be purchased or collected would help with the problems they were experiencing
  with long queues, cost and choice.





# **Appendix 3**

# **Cardiff Council Statutory Screening Tool Guidance**

If you are developing a strategy, policy or activity that is likely to impact people, communities or land use in any way then there are a number of statutory requirements that apply. Failure to comply with these requirements, or demonstrate due regard, can expose the Council to legal challenge or other forms of reproach.

For instance, this will apply to strategies (i.e. Housing Strategy or Disabled Play Strategy), policies (i.e. Procurement Policy) or activity (i.e. developing new play area).

Completing the Statutory Screening Tool will ensure that all Cardiff Council strategies, policies and activities comply with relevant statutory obligations and responsibilities. Where a more detailed consideration of an issue is required, the Screening Tool will identify if there is a need for a full impact assessment, as relevant.

The main statutory requirements that strategies, policies or activities must reflect include:

- Equality Act 2010 Equality Impact Assessment
- Welsh Government's Sustainable Development Bill
- Welsh Government's Statutory Guidance Shared Purpose Shared Delivery
- United Nations Convention on the Rights of the Child
- United Nations Principles for Older Persons
- Welsh Language Measure 2011
- Health Impact Assessment
- Habitats Regulations Assessment
- Strategic Environmental Assessment

This Statutory Screening Tool allows us to meet all the requirements of all these pieces of legislation as part of an integrated screening method that usually taken no longer than an hour.

The Screening Tool can be completed as a self assessment or as part of a facilitated session, should further support be needed. For further information or if you require a facilitated session please contact the Policy, Partnerships and Citizen Focus Team on 2078 8563 e-mail: siadavies@cardiff.gov.uk. Please note:

- The completed Screening Tool must be submitted as an appendix with the Cabinet report.
- The completed screening tool will be published on the intranet.



# **Statutory Screening Tool**

Schools Programme.

Name of Strategy / Policy / Activity:	Date of Screening:
SCHOOL ORGANISATION PLANNING: BAND B : REPLACEMENT FITZALAN HIGH SCHOOL	DECEMBER 2018
Service Area/Section:	Lead Officer: Janine Nightingale
Education & Lifelong Learning, Schools Organisation Planning  Attendees: Self assessment	

# What are the objectives of the Policy/Strategy/Project/Procedure/ Service/Function

Ho address building condition issues by replacing the existing itzalan High School with state-of-the-art educational facilities in a prand new school building on Leckwith Road, Leckwith from eptember 2022.

Improved new sports facilities such as a new swimming pool, multi-use games areas (MUGA) and access to 3G rugby and football pitches would be provided and these facilities would be available for use by the whole community. There would still be access to existing sporting facilities.

The new school would have the same capacity as it does now (1500 places for learners aged 11 to 16 plus sixth form provision.

The main entrance to the school would face Cardiff Athletics Stadium with additional pedestrian access points on Lawrenny Avenue to support school transport and active travel arrangements.

Pupils would remain at the existing Fizalan High School site on Lawreney Avenue until the new school build is complete to

Please provide background information on the Policy/Strategy/Project/Procedure/Service/Function and any research done [e.g. service users data against demographic statistics, similar EIAs done etc.]
At its meeting on 14 December 2017, the Cabinet approved the prioritised scheme under Band B of the Cardiff's Band B 21st Century

The Band B Programme seeks to address the most acute sufficiency and condition issues in Cardiff.

Cardiff has a very large education estate, with over 127 school properties. Many sites comprise of multiple blocks, constructed during different decades. A large number of primary, secondary and special schools are in a poor state of repair.

Approximately £17m, or 14%, of maintenance and condition issues of the estate have been addressed through Band A of the  $21_{st}$  Century Schools investment programme. There has been significant investment in the construction of two new high schools in the East and West of the City, new primary school provision and suitability works undertaken in primary schools.

Tudalen 97

minimise the potential for disruption.

This nonetheless approximately £6 compliance. The

This nonetheless leaves a significant maintenance backlog of approximately £68m, of which circa £8m is Equality Act 2010 compliance. The Local Authority's current spend on school asset renewal has been circa £4.7m per annum. In 2018-2019, the Council allocated an additional £25 million of funding over the next 5 years to the school's asset renewal budget. This resource is allocated on a priority basis and is predominantly limited to keeping properties safe and watertight.

As part of the prioritisation of schools within the Band B programme, all properties across the school estate were given a rating from A to D for the following issues, with D being the worst category:

- Sufficiency of places available;
- Condition of the school buildings;
- · Suitability of the environment for teaching.

Fitzalan High School is rated as a "D" category, which means the buildings are life-expired. The Welsh Government is committed to removing all "D" condition schools from Wales. As a result, Fitzalan High School is automatically prioritised for investment under Band B.

# Sufficiency of school places

When considering likely demand for places across the area, a number of factors have been used to inform projections and forecasts, including:

- Recent and historic numbers on roll taken from verified PLASC (Pupil Level Annual Census) for Cardiff schools;
- Recent and historic populations known to be living in each area utilising NHS data;
- Recent and historic numbers and percentages of children attending English-medium and Welsh-medium community and faith places in

Cardiff;
Recent and historic numbers and percentages of children transferring from primary schools in Cardiff to secondary schools elsewhere.

# **Part 1:** Impact on outcomes and due regard to Sustainable Development

Please use the following scale when considering what contribution the activity makes:					
+	+ Positive Positive contribution to the outcome				
-	Negative	Negative contribution to the outcome			
ntrl	Neutral	Neutral contribution to the outcome			
Uncertain	Not Sure	Uncertain if any contribution is made to the outcome			

	Has the Strategy/Policy/Activity considered how it will	Please Tick				Evidence or suggestion for improvement/mitigation
	impact one or more of Cardiff's 7 Citizen focused Outcomes?	+	-	Ntrl	Un- Crtn	Lividence of suggestion for improvement, integration
1.1	<ul> <li>People in Cardiff are healthy;</li> <li>Consider the potential impact on</li> <li>the promotion of good health, prevention of damaging behaviour, promote healthy eating/active lifestyles etc,</li> <li>vulnerable citizens and areas of multiple deprivation</li> <li>Addressing instances of inequality in health</li> </ul>	x				- See 1.2 below – encouraging walking, cycling and use of public transport
<del>กั</del> udalen 99	<ul> <li>People in Cardiff have a clean, attractive and sustainable environment;</li> <li>Consider the potential impact on</li> <li>the causes and consequences of Climate Change and creating a carbon lite city</li> </ul>	x				<ul> <li>This proposal would result in pupils from the existing Fitzalan High School being accommodated in new buildings fit for the 21<sup>st</sup> Century. It is proposed to provide a cost effective sustainable building that will reduce ongoing revenue costs in turn reducing the Council's carbon footprint in line Cardiff's Carbon Reduction Strategy (May 2015).</li> </ul>
	encouraging walking, cycling, and use of public transport and improving access to countryside and open space			х		<ul> <li>In line with the Well-being of Future Generations Act Cardiff's Band B programme is committed to providing Local Schools for Local Children, to encourage use of sustainable modes to travel to schools, such as walking and cycling. School projects take into account transport issues when they are being designed and the need to provide safer routes to encourage walking to schools</li> <li>There are no plans to change the Council's transport policy for school children.</li> </ul>
	• reducing environmental pollution (land, air, noise and water)			х		- The school would be designed to be in compliance with

	Has the Strategy/Policy/Activity considered how it will impact one or more of Cardiff's 7 Citizen focused Outcomes?		Pleas	e Tick		Evidence or suggestion for improvement/mitigation		
			_	Ntrl	Un- Crtn	, , , , , , , , , , , , , , , , , , ,		
					Crui	the BREEAM Excellent specification, minimising running costs, construction costs and detrimental environmental impact.		
	<ul> <li>reducing consumption and encouraging waste reduction, reuse, recycling and recovery</li> </ul>	x				<ul> <li>Proposals are progressed in line with Welsh Government Community Benefit Measurement Tool which encourages reduced consumption, waste reduction and recycling.</li> </ul>		
	encouraging biodiversity			х		<ul> <li>Site surveys will be undertaken to establish levels of biodiversity and will explore opportunities to develop appropriate initiatives.</li> </ul>		
Tudalen 1004	People in Cardiff are safe and feel safe;  Consider the potential impact on  • reducing crime, fear of crime and increasing safety of individuals  • addressing anti-social behaviour  • protecting vulnerable adults and children in Cardiff from harm or abuse			x		<ul> <li>All schools in Cardiff have policies in place to ensure safeguarding and the wellbeing of staff, children and young people.</li> </ul>		
<b>Q</b> .4	Cardiff has a thriving and prosperous economy;  Consider the potential impact on  economic competitiveness (enterprise activity, social enterprises, average earnings, improve productivity)  Assisting those Not in Education, Employment or Training  attracting and retaining workers (new employment and training opportunities, increase the value of employment,)  promoting local procurement opportunities or enhancing the capacity of local companies to compete	х		х	х	<ul> <li>The school will provide employment.</li> <li>Consideration would be given to using local contractors and suppliers.</li> </ul>		
1.5	People in Cardiff achieve their full potential; Consider the potential impact on  • promoting and improving access to life-long learning in Cardiff  • raising levels of skills and qualifications  • giving children the best start	х				- The Council's proposals for Band B of the 21st Century Schools Programme, and the Cardiff 2020 strategy, clearly state the link between improving the environment for learning and raising standards of achievement.		

H	Has the Strategy/Policy/Activity considered how it will		Pleas	e Tick		Evidence or suggestion for improvement/mitigation		
	mpact one or more of Cardiff's 7 Citizen focused Outcomes?	+	-	Ntrl	Un- Crtn	, , ,		
Tudalen 101	improving the understanding of sustainability addressing child poverty (financial poverty, access poverty, participation poverty) the United Nations Convention on the Rights of a Child and Principles for Older persons				x	<ul> <li>The proposed replacement Fitzalan High School would provide state-of-the-art educational facilities in a brand new school from September 2022. Pupils would have access to the best quality learning environment to support and enhance teaching and learning.</li> <li>Improved new sports facilities such as a new swimming pool, multi-use games areas (MUGA) and access to 3G rugby and football pitches would be provided and these facilities would be available for use by the whole community. There would still be access to existing sporting facilities.</li> <li>The new school would have the same capacity as it does now (1500 places for learners aged 11 to 16 plus sixth form provision.</li> <li>Cardiff's Child Friendly City strategy places the rights and voices of children and young people at the heart of Cardiff's policies, strategies and services; involving them in decision making and addressing the barriers which limit their life chances. As such pupils were consulted as part of the public engagement</li> <li>Subject to approval any future design work would also include representation from children and young people.</li> </ul>		

	Has the Strategy/Policy/Activity considered how it will impact one or more of Cardiff's 7 Citizen focused Outcomes?		Pleas	e Tick	I	Evidence or suggestion for improvement/mitigation			
			-	Ntrl	Un- Crtn				
1.6	Cardiff is a Great Place to Live, Work and Play Consider the potential impact on  • promoting the cultural diversity of Cardiff  • encouraging participation and access for all to physical activity, leisure & culture  • play opportunities for Children and Young People  • protecting and enhancing the landscape and historic heritage of Cardiff  • promoting the City's international links			X		<ul> <li>With significant sports and wider leisure provision now established, or being developed, in many schools a key objective is to enable third party to access the sports facilities at schools, on a sustainable financial basis. The development of a viable model for all schools across the city to be accessed by the communities which they serve is needed.</li> </ul>			
1.7 Tudalen	Cardiff is a fair, just and inclusive society.  Consider the potential impact on  • the elimination of discrimination, harassment or victimisation for equality groups			x		<ul> <li>See Equality Impact Assessment below and attached.</li> <li>The Council's recruitment process would ensure that good practice is followed, including the application of the Council's policies on equal opportunities.</li> </ul>			
en 102	<ul> <li>has the community or stakeholders been engaged in developing the strategy/policy/activity?</li> <li>how will citizen participation be encouraged (encouraging actions that consider different forms of consultation, through more in depth engagement to full participation in service development and delivery)?</li> </ul>			x		- A range of stakeholder were consulted as part of the public engagement.			
	EQUALITY IMPACT ASSESSMENT (This is attached on page 13) Will this Policy/Strategy/Project have a differential impact on any of the following:								
1.8	The Council delivers positive outcomes for the city and its citizens through strong partnerships  Consider the potential impact on  strengthening partnerships with business and voluntary sectors  the collaboration agenda and the potential for shared services, cross-boundary working and efficiency savings			x		The 'Cardiff Commitment' is the Council's youth engagement and progression strategy. The Cardiff Commitment sets out how the council, together with a wide range of public, private and third sector partners, will work together to ensure a positive destination for every young person in Cardiff after they finish school, either in employment or further education and training.			

	Has the Strategy/Policy/Activity considered how it will	Please Tick				Evidence or suggestion for improvement/mitigation		
	impact one or more of Cardiff's 7 Citizen focused Outcomes?	+	-	Ntrl	Un- Crtn			
						To date over 120 businesses have pledged to support Cardiff Commitment and provide opportunities to schools and young people, better preparing them for the world of work, contributing to the future economic growth of the city.  The Council's proposals for Band B of the 21st Century		
						Schools Programme, and the Cardiff 2020 strategy, clearly state the link between improving the environment for learning and raising standards of achievement.		
Tudalen '						The Council is keen to assist with the development of opportunities between schools and businesses, to help create a sustainable pool of talent for future workforce needs, and spread skills across the city. An example of this is the Creative Education Partnership that has been established between Cardiff West Community High School and partners from the creative industries to provide opportunities for young people to leave education with skills and competences and to be work ready		
103						The significant school developments proposed would provide opportunities for strong partnerships with businesses and employers from a range of sectors in the Cardiff economy. Opportunities for further partnerships are being explored and will be progressed in line with the priorities set out in the Cardiff Commitment		

SUMMARY OF APPRAISAL (highlight positive and negative effects of the policy / plan / project being assessed, demonstrating how it contributes to the economic, social and environmental sustainability of the city):

**Economic** 

- Investment in new build facilities that would support the delivery of a broad and balanced curriculum.
- Consideration would be given to using local contractors and suppliers.

### Social

- There could be the potential for community use of school facilities outside of school hours.

## **Environmental sustainability**

- This proposal would result in the pupils attending a new build, fit for purpose 21st Century schools. The schools would be designed to be in compliance with the BREEAM Excellent specification, minimising running costs and detrimental environmental impact.

# WHAT ACTIONS HAVE BEEN IDENTIFIED OR CHANGES BEEN MADE TO THE POLICY / PLAN / PROJECT AS A RESULT OF THIS **APPRAISAL:**

If the proposal were to proceed, an equality impact assessment would be carried out to identify accessibility to the new build high school site. The equality impact assessment would take into account policies such as the Equality Act 2010, TAN 12: Design 2014 as well as building Tegulations such as, BS8300, Part M and relevant Building Bulletins.

# Part 2: Strategic Environmental Assessment Screening

		Yes	No
2.1	Does the plan or programme set the framework for future	Х	
	development consent?		
2.2	Is the plan or programme likely to have significant, positive or		x
	negative, environmental effects?		

Is a Full Strategic Environmental Assessment Screening	Yes	No
Needed?		X
<ul> <li>If yes has been ticked to both questions 2.1 and</li> <li>2.2 then the answer is yes</li> </ul>		An SEA has been undertaken
<ul> <li>If a full SEA Screening is required then please contact the Sustainable Development Unit to</li> </ul>		(attached)
arrange (details below)		

you have any doubt on your answers to the above questions regarding SEA then please consult with the Sustainable Development Unit on 2087 3228

Sustainabledevelopment@cardiff.gov.uk

Part 3: Habitat Regulation Assessment (HRA)

05		Yes	No	Unsure
3.1	Will the plan, project or programme results in an activity		х	
	which is known to affect a European site, such as the Severn			
	Estuary or the Cardiff Beech Woods?			
3.2	Will the plan, project or programme which steers		х	
	development towards an area that includes a European site,			
	such as the Severn Estuary or the Cardiff Beech Woods or			
	may indirectly affect a European site?			
3.3	Is a full HRA needed?		х	

Details of the strategy will be sent to the County Ecologist on completion of the process to determine if a Habitat Regulation Assessment is needed. For further information please phone 2087 3215 or email biodiversity@cardiff.gov.uk

# Appendix 1 – Statutory Requirements

It is possible that the Impact Screening Tool will identify the need to undertake specific statutory assessments:

- Equality Impact Assessment: This assessment is required by the Equality Act 2010 and Welsh Government's Equality Regulations 2011.
- Sustainable Development Bill: The Bill, when it comes into effect, will require sustainable development (SD) to be a central organising principle for the organisation. This means that there is a duty to consider SD in the strategic decision making processes.
- Shared Purpose Shared Delivery- The Welsh Government requires local authorities to produce a single integrated plan to meet statutory requirements under a range of legislation. Cardiff Council must therefore demonstrate its contribution towards Cardiff's own integrated plan; "What Matters".
- **United Nations Convention on the Rights of the Child**: The Children Act 2004 guidance for Wales requires local authorities and their partners to have regard to the United Nations Convention on the Rights of a Child.
- United Nations Principles for Older Persons: The principles require a consideration of independence, participation, care, self-fulfillment and dignity.
- The Welsh Language Measure 2011: The measure sets out official status for the Welsh language, a Welsh language Commissioner, and the freedom to speak
   Welsh.

Health Impact Assessment: (HIA) considers policies, programmes or projects for their potential effects on the health of a population

**Strategic Environmental Impact Assessment:** A Strategic Environmental Assessment (SEA) is an European Directive for plans, programmes and policies with land use implications and significant environmental effects.

**Habitats Regulations Assessment:** The Conservation (Natural Habitats, &c.) (Amendment) Regulations 2007 provides a requirement to undertake Habitats Regulations Assessment (HRA) of land use plans.

### **Cardiff Council**

## **Equality Impact Assessment**



# **Corporate Template**

# Policy/Strategy/Project/Procedure/Service/Function Title: Proposal to:

- Replace the existing Fitzalan High School building with new build accommodation on a different site, on Leckwith Road, Leckwith.
- The new school would have the same capacity as it does now (1500 places for learners aged 11 to 16 plus sixth form provision.

### New

Who is responsible for developing and implementing the Policy/Strategy/Project/Procedure/Service/Function?				
Name:	Job Title:			
Janine Nightingale	SOAP Operational Manager			
Service Team: SOAP	Service Area:			
	Education			
Assessment Date: December 2018				

## What are the objectives of the Policy/Strategy/Project/ Procedure/ Service/Function?

To address sufficiency and building condition issues by replacing the existing Fitzalan High School with state-of-the-art educational facilities in a brand new school building from September 2022.

2. Please provide background information on the Policy/ Strategy / Project / Procedure / Service / Function and any research done [e.g. service users data against demographic statistics, similar EIAs done etc.]

At its meeting on 14 December 2017 the Cabinet approved the prioritised scheme under Band B of the Cardiff's Band B 21st Century Schools Programme.

The Band B Programme seeks to address the most acute sufficiency and condition issues in Cardiff.

There has been an increased demand for places at entry to secondary education city wide in the past five years. City-wide projections indicate that the demand for places in English-medium secondary schools will exceed the combined capacity of such schools in future years.

The number of pupils in each of the Year 2 to Year 6 cohorts in English-medium primary schools exceeds the combined Admission Numbers of 3,431 places at entry to English-medium secondary schools.

Intakes to the Year 7 year group are projected to exceed the number of places available from September 2020.

Projections based upon the most recent school census data (PLASC) received in 2018, indicate that the number of pupils entering Year 7 in English-medium community schools city-wide will continue to increase and will exceed the number of places currently available until at least September 2023.

The 2018 PLASC data indicates a projected reduction in demand for places from existing housing in September 2024. However, it is anticipated that, as a result of the yield of pupils from the new housing developments including those within the Local Development Plan, and changes to pupil preferences, there will continue to be a shortfall of places beyond 2024.

The areas that are presenting as having the most acute shortage of places and require a strategic solution taking account of neighbouring catchment capacity are those concentrated in the central area of the city. These are primarily focused in the areas that serve the catchment for Fitzalan High School, Cantonian High School, Willows High School, Cathays High School and Cardiff High School.

As the City's population has grown, so has the number of children with Special Educational Needs – which will in the future be referred to as Additional Learning Needs. At present, 23.4% of pupils in Cardiff schools have an Additional Learning Need (ALN) and there are currently approximately 1,800 statements of SEN across the authority. As the pupil population grows, so will the number of children and young people with additional learning needs. Cardiff Council is committed to the principles of inclusion and recognises that the majority of children and young people with additional needs are best supported in their local mainstream schools. The council will continue to provide support, training and resources to schools, and to promote the sharing of best inclusive practice, to ensure that learners with ALN access effective support in their local school.

However, it is recognised that in order to thrive and fulfil their potential, children and young people with the most complex additional needs require access to the specialist environments and expertise of a special school. Whilst the are a number of specialist settings across Cardiff, the projected future needs will significantly exceed the number of specialist places currently available. The number of special school and specialist resource base placements has increased steadily every year for the last 5 years and current projections show the number of places will continue to grow over the next 5 to 10 years.

# **Condition & Suitability**

Cardiff has a very large education estate, with over 127 school properties. Many sites comprise of multiple blocks, constructed during different decades. A large number of primary, secondary and special schools are in a poor state of repair.

Approximately £17m, or 14%, of maintenance and condition issues of the estate have been addressed through Band A of the 21st Century Schools investment programme. There has been significant investment in the construction of two new high schools in the East and West of the City, new primary school provision and suitability works undertaken in primary schools.

This nonetheless leaves a significant maintenance backlog of approximately £68m, of which circa £8m is Equality Act 2010 compliance. The Local Authority's current spend on school asset renewal has been circa £3m per annum. This resource is allocated on a priority basis and is predominantly limited to keeping properties safe and watertight.

As part of the prioritisation of schools within the Band B programme, all properties across the school estate were given a rating from A to D for the following issues, with D being the worst category:

- Sufficiency of places available;
- Condition of the school buildings;
- Suitability of the environment for teaching.

Fitzalan High School is rated as a "D" category, which means the buildings are life-expired. The Welsh Government is committed to removing all "D" condition schools from Wales. As a result, Fitzalan High School is automatically prioritised for investment under Band B.

# 3 Assess Impact on the Protected Characteristics

# 3.1 Age

Will this Policy/Strategy/Project/Procedure/Service/Function have a differential impact [positive/negative/] on younger/older people?

	Yes	No	N/A
3 to 11 years	X		
11 to 18 years	X		
18 - 65 years	X		
Over 65 years			

Please give details/consequences of the differential impact, and provide supporting evidence, if any.

Educational provision (age 4 -18)
The impact will be positive as the proposals will support the sufficiency of places in high quality learning environments.
What action(s) can you take to address the differential impact?
If no differential impact, explain the reason(s) for this assessment:

# 3.2 Disability and Access

Will this Policy/Strategy/Project/Procedure/Service/Function have a differential impact [positive/negative] on disabled people?

	Yes	No	N/A
Hearing Impairment		x	
Physical Impairment		x	
Visual Impairment		x	
Learning Disability		x	
Long-Standing Illness or Health			x
Condition			
Mental Health			x
Substance Misuse			x
Other			x

Please give details/consequences of the differential impact, and provide supporting evidence, if any.

What action(s) can you take to address the differential impact?

#### If no differential impact, explain the reason(s) for this assessment:

#### Accessibility of the accommodation

If the proposal were to proceed, an equality impact assessment would be carried out to identify the accessibility of the new school building. The equality impact assessment would take into account policies such as the Equality Act 2010, TAN 12: Design 2014 as well as building regulations such as, BS8300, Part M and relevant Building Bulletins.

# 3.3 Gender Reassignment

Will this Policy/Strategy/Project/Procedure/Service/Function have a differential impact [positive/negative] on transgender people?

	Yes	No	N/A
Transgender People		х	
(People who are proposing to undergo, are undergoing, or have undergone a process [or part of a process] to reassign their sex by changing physiological or other attributes of sex)			

Please give details/consequences of the differential impact, and provide supporting evidence, if any.

What action(s) can you take to address the differential impact?

If no differential impact, explain the reason(s) for this assessment:

If the proposal were to proceed, an equality impact assessment would be carried out to identify the accessibility of the new school building. The equality impact assessment would take into account policies such as the Equality Act 2010, TAN 12: Design 2014 as well as building regulations such as, BS8300, Part M and relevant Building Bulletins.

### 3.4. Marriage and Civil Partnership

Will this Policy/Strategy/Project/Procedure/Service/Function have a differential impact [positive/negative] on marriage and civil partnership?

	Yes	No	N/A
Marriage			Х
Civil Partnership			Х

Please give details/consequences of the differential impact, and provide supporting evidence, if any.		
What action(s) can you take to address the differential impact?		
If no differential impact, explain the reason(s) for this assessment:		
N/A		

# 3.5 Pregnancy and Maternity

Will this Policy/Strategy/Project/Procedure/Service/Function have a differential impact [positive/negative] on pregnancy and maternity?

	Yes	No	N/A
Pregnancy			
Maternity			N/A

Please give details/consequences of the differential impact, and provide supporting evidence, if any.
What action(s) can you take to address the differential impact?
If no differential impact, explain the reason(s) for this assessment:

If the proposal were to proceed, an equality impact assessment would be carried out to identify the accessibility of the new school building. The equality impact assessment would take into account policies such as the Equality Act 2010, TAN 12: Design 2014 as well as building regulations such as, BS8300, Part M and relevant Building Bulletins.

#### 3.6 Race

Will this Policy/Strategy/Project//Procedure/Service/Function have a differential impact [positive/negative] on the following groups?

	Yes	No	N/A
White		х	
Mixed / Multiple Ethnic Groups		х	
Asian / Asian British		х	
Black / African / Caribbean / Black		х	
British			
Other Ethnic Groups		Х	

Please give details/consequences of the differential impact, and provide supporting evidence, if any.

What action(s) can you take to address the differential impact?

If no differential impact, explain the reason(s) for this assessment:

The proposal would not have a differential impact upon one particular ethnic group as the provision would be available to all.

# Religion, Belief or Non-Belief

Will this Policy/Strategy/Project/Procedure/Service/Function have a **differential impact [positive/negative]** on people with different religions, beliefs or non-beliefs?

	Yes	No	N/A
Buddhist		х	
Christian		х	
Hindu		x	
Humanist		х	
Jewish		х	
Muslim		х	
Sikh		х	
Other		х	

Please give details/consequences of the differential impact, and provide supporting evidence, if any.

What action(s) can you take to address the differential impact?

If no differential impact, explain the reason(s) for this assessment:

The senior staff in a school would be best placed to manage diversity in terms of belief (e.g. provision of a space for prayer).

#### 3.8 Sex

Will this Policy/Strategy/Project/Procedure/Service/Function have a differential impact [positive/negative] on men and/or women?

	Yes	No	N/A
Men		х	
Women		х	

Please give details/consequences of the differential impact, and provide supporting evidence, if any.

What action(s) can you take to address the differential impact?

If no differential impact, explain the reason(s) for this assessment:

Maintained school provision admits pupils of both sexes and this would continue to be the case.

### 3.9 Sexual Orientation

Will this Policy/Strategy/Project/Procedure/Service/Function have a differential impact [positive/negative] on the following groups?

	Yes	No	N/A
Bisexual		Х	
Gay Men		Х	
Gay Women		Х	
Heterosexual		Х	

Please give details/consequences of the differential impact, and provide supporting evidence, if any.

What action(s) can you take to address the differential impact?
If no differential impact, explain the reason(s) for this assessment:

#### 3.10 Language

Will this Policy/Strategy/Project/Procedure/Service/Function have a differential impact [positive/negative] on Welsh Language?

	Yes	No	N/A
Welsh Language		х	
Other languages		х	

Please give details/consequences of the differential impact, and provide supporting evidence, if any.

What action(s) can you take to address the differential impact?

If no differential impact, explain the reason(s) for this assessment:

# Language support

The proposal will not directly impact on the level of support provided. The allocation of teachers and BTAs is usually in place for the period of the academic year but is liable to change throughout the year to meet fluctuations in demand.

# Welsh Language

It is not anticipated that there will be any negative impact on the Welsh Language, as a result of this proposal.

The teaching of Welsh within an English medium setting is subject to the requirements of the National Curriculum. This would not change with the expansion of the school. This proposal does not seek to change the number of Welsh-medium primary or secondary school places available in the area.

The Council works closely and constructively with partners on its Welsh Education Forum, which includes representatives of nursery, primary, secondary and further education, childcare, RhAG and the Welsh Government. The Forum actively informs the planning of Welsh-medium places, to continue to drive the Council's plan to sustainably increase the number of learners within Welsh-medium schools and those learning Welsh in English-medium schools.

The council monitors birth rates, the yield from proposed housing and the patterns of take-up in Welsh-medium provision at primary and secondary age, with a view to bringing forward appropriate plans to meet any increased demand.

Whilst forecasts, based on the number of children in the Welsh-medium primary, indicate that additional capacity will be required to meet the demand for places in Welsh-medium secondary schools, separate proposals will be brought forward at the appropriate time to ensure there are sufficient places available.

The Council, and its partners on the Welsh Education Forum, are committed to driving the increase in number of pupils educated through the medium of Welsh, to meet the targets within Cardiff's WESP, and to meet the targets set out in the Welsh Government's Cymraeg 2050 strategy.

The Council must ensure that the expansion of school provision is brought forward in a strategic and timely manner, which does not compromise existing provision. Expanding Welsh-medium secondary school provision would, inevitably, have an impact on the take-up of places in other schools, and in turn on the ability of schools to balance budgets and to attract or retain staff.

#### 4. Consultation and Engagement

What arrangements have been made to consult/engage with the various Equalities Groups?

The Council's Accessibility Officer would be given the opportunity to comment on the scheme.

# 5. Summary of Actions [Listed in the Sections above]

Groups	Actions
Age	See Generic over-arching actions below
Disability	
Gender	
Reassignment	
Marriage & Civil	
Partnership	
Pregnancy &	
Maternity	
Race	
Religion/Belief	
Sex	
Sexual	
Orientation	
Language	
Generic Over-	
Arching	If the proposal were to proceed, an equality impact assessment
[applicable to all	would be carried out to identify the accessibility of the new school
the above	building. The equality impact assessment would take into account
groups]	policies such as the Equality Act 2010, TAN 12: Design 2014 as
	well as building regulations such as, BS8300, Part M and relevant
	Building Bulletins.

#### 6. Further Action

Any recommendations for action that you plan to take as a result of this Equality Impact Assessment (listed in Summary of Actions) should be included as part of your Service Area's Business Plan to be monitored on a regular basis.

#### 7. Authorisation

The Template should be completed by the Lead Officer of the identified Policy/Strategy/Project/Function and approved by the appropriate Manager in each Service Area.

Completed By: Rachel Burgess Willis	Date: December 2018
Designation: Policy, Equalities and Reports Officer	
Approved By:	
Designation:	
Service Area:	

7.1 On completion of this Assessment, please ensure that the Form is posted on your Directorate's Page on CIS - Council Wide/Management Systems/Equality Impact Assessments - so that there is a record of all assessments undertaken in the Council.

For further information or assistance, please contact the Citizen Focus Team on 029 2087 3059 or email citizenfocus@cardiff.gov.uk

## **Background**

In 2008, a retrospective Strategic Environmental Assessment (SEA) of Cardiff's 21<sup>st</sup> Century: A Strategic Framework for a School Building Improvement Programme (published in 2006) was carried out based on the guidance that supports the European SEA Directive 2001/42/EC.

The retrospective approach to assessment was quality assured by an external consultant and their independent compliance review determined that the report detailing the assessment on the strategic framework met the key requirements set out for reporting the SEA process as required by the SEA process as require

The retrospective assessment provides the basis for assessing current and future school organisation proposals at a strategic level.

If a proposal were to proceed, an environmental assessment would be carried out as part of the planning application process.

To request a copy of the assessment on the Strategic Framework please contact Rachel Willis, 029 2087 3946, RWillis@cardiff.gov.uk

**Proposal** 

Condition of existing school buildings

**Quality and Standards** 

y:

xx	= very incompatible; very negative effect		
x	= incompatible; negative effect		
V	= compatible; positive effect		
	= very compatible; very positive effect		
0	= no links; neutral effect		
? and/or mitigation	= uncertain effects		
DNA	= data not available		

See table headers below: \* Comparison of the preferred option to a possible alternative option(s) are required in a SA/SEA.

Proposal to establish a new build high school in the West of the city from September 2018.		Do nothing		
Rating	Commentary/ explanation of compatibility with SEA objective	Rating	Commentary/ explanation of compatibility with SEA objective	
•	The current Fitzalan High School buildings are rated D for sustainability.  This proposal would result in the pupils attending a new build, fit for purpose 21st Century school building which would be energy efficient and there would be high utilisation rates and therefore more efficient energy use.	х	The current school buildings are not considered fit for the 21st Century.	
X Mitigati on	a)  This proposal would result in the pupils attending a new build, fit for purpose 21st Century school. There would be high utilisation rates and therefore more efficient energy use.  The schools would be designed to be in compliance with the BREEAM Excellent specification, minimising running costs, construction costs and detrimental environmental impact.  Proposals are progressed in line with Welsh Government Community Benefit Measurement Tool which encourages reduced consumption, waste reduction and recycling.  b)  The current target for journeys by sustainable modes of transport (contained in the adopted Local Development Plan) is to achieve a 50:50 split between journeys by car and journeys by foot, cycle and/or use of public transport by 2026. This will be achieved by ensuring the new developments are fully integrated with transport infrastructure which mitigates the transport impacts and maximises opportunities for travel by sustainable modes	x	See comments next to SEA Objective 1 above	
	Proposa from Sep Rating	Rating	Proposal to establish a new build high school in the West of the city from September 2018.  Rating Commentary/ explanation of compatibility with SEA objective Rating  The current Fitzalan High School buildings are rated D for sustainability.  This proposal would result in the pupils attending a new build, fit for purpose 21st Century school building which would be energy efficient and there would be high utilisation rates and therefore more efficient energy use.   a)  This proposal would result in the pupils attending a new build, fit for purpose 21st Century school. There would be high utilisation rates and therefore more efficient energy use.  The schools would be designed to be in compliance with the BREEAM Excellent specification, minimising running costs, construction costs and detrimental environmental impact.  X  Proposals are progressed in line with Welsh Government Community Benefit Measurement Tool which encourages reduced consumption, waste reduction and recycling.  Mitigati on  b)  The current target for journeys by sustainable modes of transport (contained in the adopted Local Development Plan) is to achieve a 50:50 split between journeys by car and journeys by foot, cycle and/or use of public transport by 2026. This will be achieved by ensuring the new developments are fully integrated with transport infrastructure which mitigates the transport impacts and maximises	

SEA objective	Proposal to establish a new build high school in the West of the city from September 2018.			Do nothing		
	Rating	Commentary/ explanation of compatibility with SEA objective	Rating	Commentary/ explanation of compatibility with SEA objective		
		active and sustainable modes. Other critical elements will be the location of access points in positions which take account of the alignment of surrounding network of roads and pathways which service to minimise walking and cycling distances and avoid unnecessary detours for people travelling on foot and by bicycle.				
		The provision of on-site facilities such as secure cycle parking spaces will also be essential.				
		Transport mitigation for the development will be identified through the Transport Assessment process, which will inform the proposals submitted for planning permission.				
		Cardiff's Supplementary Planning Guidance (Access, Circulation and Parking Standards 2010) sets out that all new or expanded schools are required to develop a Travel Plan for submission with a planning application. A Travel Plan is a policy and action plan to:				
Tudalen 12		<ul> <li>manage transport efficiently</li> <li>improve access by all means of travel for employees, visitors, patients and students</li> <li>encourage sustainable transport – walking, cycling, public transport and car sharing</li> <li>reduce car use.</li> </ul>				
9n 121		A School Travel Plan is specifically designed to address the transport needs of pupils and staff and will vary according to the nature of the education being provided and the catchment area of the school.				
3. Promote health and wellbeing by protecting and enhancing Public Open Space (POS) and improving access to POS	0	As the open space in and around the school are not accessible to the public the only potential impact of the option on the open space would be loss of visual amenity value.	х	See comments next to SEA Objective 1 above		

SEA objective	Proposal to establish a new build high school in the West of the city from September 2018.			Do nothing		
	Rating	Commentary/ explanation of compatibility with SEA objective	Rating	Commentary/ explanation of compatibility with SEA objective		
4. Minimise air, light and noise pollution associated with building development and	0	a)     Those delivering the scheme would be encouraged to minimise air, light and noise pollution during any works.  b)	х	See comments next to SEA Objective 1 above		
traffic congestion	0	To reduce congestion and associated pollution the following would be considered:  Formalising the parking regime outside the school to discourage unsafe parking and help with enforcement.  The school agrees to a Travel Plan which includes schemes such as the Park Safe / Walk Safe scheme which encourage parents to park further away from the school.				
5. <i>Protect</i> and enhance <del>bi</del> ∮diversity, flora and fauna D D D	0	Site surveys will be undertaken to establish levels of biodiversity and will explore opportunities to develop appropriate initiatives.	x	See comments next to SEA Objective 1 above		
6) Protect and enhance the landscape (habitats/visual amenities)	0	Site surveys will be undertaken to establish levels of biodiversity and will explore opportunities to develop appropriate initiatives.	х	See comments next to SEA Objective 1 above		
7. Conserve water resources and increase water efficiency in new developments and promote sustainable urban drainage systems	0	The schools would be designed to be in compliance with the BREEAM Excellent specification, minimising running costs, construction costs and detrimental environmental impact.  Proposals are progressed in line with Welsh Government Community Benefit Measurement Tool which encourages reduced consumption, waste reduction and recycling.	х	See comments next to SEA Objective 1 above		
8. Promote regeneration by delivering inclusive schools that will improve equality of opportunity and access for all	0	Achieved by making schools community focused - opening facilities to the public.  If the proposal were to proceed, an equality impact assessment would be carried out to consider the accessibility of the new building site. The equality impact assessment would take into account policies such as the Equality Act 2010, TAN 12: Design 2014 as well as building regulations such as, BS8300, Part M and	х	See comments next to SEA Objective 1 above		

SEA objective	Proposal to establish a new build high school in the West of the city from September 2018.			Do nothing		
	Rating	Commentary/ explanation of compatibility with SEA objective	Rating	Commentary/ explanation of compatibility with SEA objective		
		relevant Building Bulletins.				
9. Protect and enhance designated historic assets	0	There are no registered historic assets on the proposed new school site.	х	See comments next to SEA Objective 1 above		

## Conclusion

The proposal has been assessed to be compatible with the environmental objectives used to assess the goal and principles of the '21st Century Schools: A Strategic Framework for A School Building Improvement Programme" that underpin school organisation proposals.

Where the assessment has identified a potential negative environmental impact in terms of an increase in the volume of traffic (Objective 4), measures to shitigate the effect are detailed.

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Replace the existing Fitzalan High School building with new build accommodation on a different site, on Leckwith Road, Leckwith.

The new school would have the same capacity as it does now (1500 places for learners aged 11 to 16 plus sixth form provision).

Mae'r dudalen hon yn wag yn fwriadol